



**Earswick Parish
Neighbourhood Plan
Submission Version (2)
2017-2037**

Consultation Statement



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1. Background

1.1 In June 2015 Earswick Parish Council formally submitted an application to City of York Council for the designation of the whole parish as a neighbourhood plan area as a first step towards preparing the Earswick Parish Neighbourhood Plan.

1.2 Earswick Parish Council's application underwent the statutory 6-week consultation period that allowed people who live, work and conduct business to comment on the application and the area boundary.

1.3 City of York Council approved the neighbourhood plan area on 9 December 2015.

2. Compliance with Regulation 15 (Neighbourhood Planning Regulations 2012)

2.1 This Consultation Statement complies with the requirements of Regulation 15 of the Neighbourhood Plan Regulations and provides the response to Regulation 14 of the Neighbourhood Plan Regulations (pre-submission statutory consultation) 2012.

2.2 This document is a consultation statement detailing the extensive consultation undertaken with the community of Earswick, ie. those who live and work in the Parish. It includes the further consultations that took place during the pre-submission consultation.

2.3 Section 15(2) of Part 5 of the Regulations sets out what a Consultation Statement should contain:

- details of the persons and bodies who were consulted about the proposed neighbourhood development plan;
- explanations of how they were consulted;
- summaries of the main issues and concerns raised by the persons consulted;
- descriptions of how these issues and concerns have been considered and, where relevant, addressed in the proposed neighbourhood plan.

2.4 This Consultation Statement summarises all statutory and non-statutory consultation undertaken with the community and other relevant statutory bodies and stakeholders in developing the Earswick Parish Neighbourhood Plan. In particular it describes how concerns have been addressed and the changes that have been made to the final draft as a result of statutory pre-submission consultation.

2.5 A record of all consultation exercises is available on the Neighbourhood Plan section of the Parish Council website: www.earswick.org

3. Consultation on the Neighbourhood Plan

3.1 Earswick Parish Council took the decision to produce a Neighbourhood Plan at its meeting on 3rd November 2014 in response to the Government's publication of the Localism Bill. Following a community introduction workshop on neighbourhood planning in March 2015, facilitated by consultants *Yourlocale* and to which all residents of the village were invited, the Parish Council formally agreed to develop a Neighbourhood Plan for Earswick Parish at its meeting on the 20th April 2015.

3.2 In order to produce this plan the Parish Council established a Neighbourhood Planning Working Party, formed from members of the local community and parish council representatives to oversee a process that will result in the preparation of a plan that will be put to a public referendum. Terms of Reference and Membership of the Working Party were approved by the Parish Council at its Annual Meeting on 25th May 2015.

3.3 The Earswick Parish Neighbourhood Planning Working Party took on the responsibility of the Earswick Parish Neighbourhood Plan under the auspices of the Earswick Parish Council.

3.4 The aims of the Earswick Parish Neighbourhood Plan consultation process were to:

- Involve as much of the community as possible throughout the informal and pre submission consultation stages of plan development

- Ensure that the Plan was informed by the views of local people and local stakeholders from the start of the neighbourhood planning process.
- Ensure that consultation events took place at critical points in the process where decisions needed to be taken.
- Engage with as wide a range of people as possible, using a variety of approaches and communication and consultation techniques; and
- Ensure that results of consultation were fed back to local people via Newsletters, open meetings and via the dedicated Neighbourhood Plan section on the Parish Council's website.
- Demonstrate to residents that the development of the plan was carried out in an open, honest and transparent manner.

3.5 In preparing the Plan the Working Party has consistently ensured that residents and other stakeholders including local authorities, interest groups, land owners, businesses and statutory bodies have been consulted and that their comments have been noted and, where appropriate, incorporated into the Plan as it evolved.

3.6 A dedicated neighbourhood planning email address was set up (earswickneighbourhoodplan@aol.co.uk) for residents to communicate directly with the working party as well as through the normal parish council contacts.

3.7 The Working Party has continuously sought to work with the City of York Council and other stakeholders in developing the Plan and has sought to ensure its work aligns with the published information of the early stages of the City of York Council emerging Local Plan.

3.8 The level of consultation that has been undertaken is in keeping with that required by the legislation and full details of all consultations are provided in the Consultation Evidence File that supports this Consultation Statement. The Consultation Evidence File is available to view on Earswick Parish Council's website under the Neighbourhood Plan section.

4. Understanding the Issues

4.1 A number of consultation exercises were designed by the Working Party in order to obtain and understand the “issues of importance” within the local community; one example being the first Residents Questionnaire where all households in the village were surveyed in September 2015. A total of 219 (63%) households responded, of which the great majority stated they were against further housing development in the village and that the draft Green Belt and Open Spaces surrounding the village were of great importance.

4.2 During the period that followed, the views of local residents have been obtained through a variety of exercises including further survey questionnaires, public open meetings and written contributions.

4.3 Community groups and businesses were consulted and invited to respond and/or provide submissions in writing, or by way of public meetings. Working Party contact details have been available on the website; **www.earswick.org** and in all Working Party updates; sufficient notice has been given when advertising events, together with a statement encouraging full community engagement.

4.4 During the development of the Neighbourhood Plan, local people were regularly consulted. This regular consultation has maximised the opportunities for those living and working in the village to shape what is “their Neighbourhood Plan”.

5. Overview of consultation approaches to engage the community

5.1 The central focus of all consultation information has been the Earswick Parish Council’s website. This has been a useful and well-publicised source of valuable and up-to-date information about all aspects, and stages of the Earswick Parish Neighbourhood Plan development and includes information on all consultation outcomes.

5.2 All updates on the Plan process, and information about forthcoming consultation exercises and events, were published in either letter drops or newsletters delivered to each household; this is particularly useful for those residents without access to a computer.

5.3 Details of all documents used have been available for viewing and commenting upon through the website or the dedicated email address and at open public meetings.

5.4 At regular intervals draft stages of the Plan and supporting documents were exposed to scrutiny by making them available both on the website or through the residents surveys and at a number of open public meetings. During these public meetings discussions took place between individuals from the community and those responsible for preparing and writing the Plan.

5.5 Notices and posters were also displayed on the numerous Parish notice boards.

5.6 Two community surveys were conducted to help understand the issues in more detail, the findings of which provided the basis for developing the Planning Policies within the Earswick Parish Neighbourhood Plan in line with the wishes of the community.

5.7 The public open meetings were attended jointly by members of the Earswick Parish Council and the Working Party. This provided opportunities to directly engage with residents and to afford them the chance to discuss and expand upon the issues raised through the Plan's development, particularly the proposed planning policies.

5.8 In addition five community engagement drop-in events were held on the development of the Neighbourhood Plan both prior to the pre-submission phase and as part of the formal pre-submission consultation. These took place in the Village Hall with the time and date of the events purposefully selected to maximise attendance by both residents and stakeholders. Further details can be found in Appendix 3.

5.9 The aim of these events was to help inform the community on the progress of the Neighbourhood Plan and to gain feedback

from residents and stakeholders on their views about the initial draft of the Plan and the emerging policies it contained.

5.10 By attending such events this assisted the Parish Council and the Working Party to gain a better understanding of the community's wishes in relation to emerging issues within the Plan; and for the community to gain a better understanding of the consequential changes in the planning system, when converting to a Neighbourhood Plan.

5.11 The Parish Council and the Working Party continued to give residents the opportunity to provide their feedback right up to the start of the City of York Council Formal Consultation.

5.12 The role played by the Earswick Parish Council has been supportive and integral to the Working Party in facilitating the various stages of plan development; in that Working Party activity was regularly reported to the Parish Council at the Council meetings; seeking the views from all Councillors and members of the public present.

5.13 Following the decision by Earswick Parish Council to embark on the preparation of a Neighbourhood Plan, in November 2014 Neighbourhood Planning has been a regular agenda item at Parish Council meetings and is recorded in the minutes, which are published on the Parish Council Website available for all to see.

5.14 A Record of Decisions taken by the Working Party at each of its meetings have been regularly forwarded to the Parish Clerk for information and displayed in the Neighbourhood Planning section of the Parish Council website.

5.15 The website continues to provide a comprehensive source of up to date information on all stages of the Neighbourhood Plan and, going forward, will be used to inform the Community of the formal consultation process and referendum, along with other familiar methods of communications used for sharing information.

5.16 It is not the intention of this Consultation Statement to repeat the findings from the reports produced from the consultation exercises that are all clearly referenced in the Neighbourhood Plan Consultation Evidence File.

6. Community Surveys

Residents Survey 1: August/September 2015

6.1 All 347 households in the village were canvassed in September 2015 by the Earswick Neighbourhood Planning Working Party and to maintain anonymity the completed questionnaires were collected in unmarked, sealed envelopes. A total of 219 responses were received, 63% of all households. These were entered into an online survey analysis tool (Survey Monkey) by independent analysts.

6.2 The results showed that 84% of residents were happy with the village as it is, whilst 61% of respondents were against any further housing development in the village. 87% of respondents attached great importance to the Green Belt surrounding the village.

6.3 Residents identified Development Control, Protection of the Green Belt/Open Spaces and Security as their three Key Issues.

6.4 The purpose of the survey was to gather up to date information on the profile of Earswick and to provide a holistic view of the parish along with what mattered to local people, the key issues, including aspirations. The survey was developed for the purpose of informing a Community-led Plan and consequently questions asked were wider reaching.

6.5 The survey was completed per household.

Residents Survey 2: April 2016 “Vision and Objectives” (Draft plans).

6.6 The Earswick Parish Neighbourhood Plan Working Party carried out an initial household survey during August and September 2015 to assist in the preparation of its Neighbourhood Plan. The Parish Council used the findings from the 1st survey to propose five objectives to form the draft vision of how Earswick could develop over the next 15 years.

6.7 A questionnaire was produced by the Working Party and delivered to households throughout the Parish. To maintain

anonymity the completed questionnaires were collected in unmarked envelopes.

6.8 A total of 206 completed questionnaires were received. The number of valid returns represents an estimated 61% household response rate. The printed survey responses were entered into an online survey analysis tool (survey monkey) by independent analysts.

6.9 An average of over 80% of residents supported the draft policies proposed within the survey.

7. Conclusion of Surveys

7.1 For each of the above surveys the community was given a reasonable timeframe in which to respond, following which the Working Party members collected the completed questionnaires in sealed, unmarked envelopes. All responses were uploaded into Survey Monkey by the independent firm of analysts. The analysis and report findings were shared with the community at regular intervals throughout the year. These reports are available for crosschecking within the Consultation Evidence File.

7.2 A significant outcome of these surveys was to provide the Working Party with up to date information on the wishes and aspirations of the Parish. This enabled the Working Party to ensure the content and direction of the draft Earswick Parish Neighbourhood Plan, and the findings and conclusions of the document, were in keeping with the views expressed by the majority of residents within the Parish.

8. Pre Submission Consultation (Nov. 2016-Jan. 2017)

8.1 The first pre-submission consultation process took place between 20th November 2016 and 7th January 2017. Notices of the Statutory Pre submission Consultation process were published on the Parish noticeboards and online on the Parish Council website.

A newsletter was also distributed to every household within the Parish.

8.2 Residents and Business owners were informed as to the purpose of the Pre Submission Consultation and invited to formally respond to the Plan, its aims and its policies.

8.3 The Plan and response forms were made available on-line on the Parish Council Neighbourhood Plan website.

8.4 Copies of the pre-submission Neighbourhood Plan, together with Appendices were available on request to the Parish Clerk.

8.5 A summary of responses has been included in this document and copies of the consultation return forms have been included on the Neighbourhood Plan website.

8.6 As part of the Pre Submission Consultation all interested parties and statutory consultees were directly mailed or emailed copies of the Neighbourhood Plan seeking comments, examples of which include:

City of York Council

The Coal Authority

The Homes and Communities Agency (Leeds)

Natural England

The Environment Agency

English Heritage (Yorkshire)

Network Rail Infrastructure Ltd

The Highways Agency

BT Group plc

NHS Vale of York Clinical Commissioning Group

National Grid

British Gas

Yorkshire Water

York CVS

Campaign to Protect Rural England

National Trust (Yorkshire)

York Racial Equality Network

York Chamber of Commerce

North Yorkshire Police

North Yorkshire Fire and Rescue Services
York Lesbian, Gay and Bisexual Forum
Strensall, Huntington, New Earswick, Haxby, Stockton on Forest
Parish Councils
Ward Councillors
Ware and Kaye Solicitors (Executors of the Barker Trust
(landowner)
Dartstone Properties (Landowner)
York Independent Living Network

9. Consultation Findings (Nov.2016-Jan.2017))

Parish Respondents

9.1 A total of 10 written responses were received from residents of the parish. This figure must be seen in the context of exhaustive consulting over the preceding eighteen months and the results of which already coincide with the Plan. 80% of parish respondents indicated they were in full agreement with the policies within the Neighbourhood plan.

9.2 Of the 20% of respondents that indicated otherwise; both indicated that they were in favour of most policies, but expressed reservations regarding Policy ENP 1 Windfall housing development.

9.3 A summary of the response comments can be found in Appendix 1. Copies of the actual responses are available on the Parish Council website under Neighbourhood Plan/Consultation File Evidence.

Interested Parties and Statutory Consultees

9.4 Responses were received from:

City of York Council

Environment Agency

Highways Agency

Coal Authority

Natural England

Carter Jonas

Huntington Parish Council

9.5 A summary of interested parties and statutory consultees feedback can be found in Appendix 1. The full responses are available on the Parish Council website under Neighbourhood Plan/Consultation File Evidence.

10. Parish Council Amendments to Plan (Nov.2016-Jan.2017)

10.1 In considering the first pre-submission consultation feedback from all residents, interested parties and external consultees who responded the Parish Council adopted several amendments to the Earswick Neighbourhood Plan. These can be found in Appendix 1.

11. Pre-Submission Consultation (December 2017-February 2018)

11.1 A second pre-submission consultation process took place between 4th December 2017 and 5th February 2018.

11.2 This was required because the draft Neighbourhood Plan for Earswick has been updated to reference the recently published City of York Local Plan. In addition the proposed Policy on the Green Belt had also been amended to reflect a similar Policy contained within the approved Neighbourhood Plan for a neighbouring village, Nether and Upper Poppleton.

11.3 As a result of these changes it had become necessary to re-consult with residents, landowners, businesses and the necessary statutory bodies to give their views.

11.4 Notices of the Statutory Pre submission Consultation process were published on the Parish noticeboards and online on

the Parish Council website. A newsletter was also distributed to every household within the Parish.

11.5 Residents and Business owners were informed as to the purpose of the Pre Submission Consultation and invited to formally respond to the Plan, its aims and its policies.

11.6 The Plan and response forms were made available on-line on the Parish Council Neighbourhood Plan website.

11.7 Copies of the pre-submission Neighbourhood Plan, together with Appendices were available on request to the Parish Clerk.

11.8 A summary of responses has been included in this document and copies of the consultation return forms have been included on the Neighbourhood Plan website.

11.9 As part of the Pre Submission Consultation all interested parties and statutory consultees were directly mailed or emailed copies of the Neighbourhood Plan seeking comments, examples of which include:

City of York Council

The Coal Authority

The Homes and Communities Agency (Leeds)

Natural England

The Environment Agency

English Heritage (Yorkshire)

Network Rail Infrastructure Ltd

The Highways Agency

BT Group plc

NHS Vale of York Clinical Commissioning Group

National Grid

British Gas

Yorkshire Water

York CVS

Campaign to Protect Rural England

National Trust (Yorkshire)

York Racial Equality Network

York Chamber of Commerce

North Yorkshire Police

North Yorkshire Fire and Rescue Services
York Lesbian, Gay and Bisexual Forum
Strensall, Huntington, New Earswick, Haxby, Stockton on Forest
Parish Councils
Ward Councillors
Ware and Kaye Solicitors (Executors of the Barker Trust
(landowner)
Dartstone Properties (Landowner)
York Independent Living Network
Foss Internal Drainage Board

12. Consultation Findings (Dec.2017-Feb.2018)

Parish Respondents

12.1 A total of 3 written responses were received from residents of the parish.

12.2 A summary of the response comments can be found in Appendix 2. Copies of the actual responses are available on the Parish Council website under Neighbourhood Plan/Consultation File Evidence.

Interested Parties and Statutory Consultees

12.3 Responses were received from:

City of York Council

Natural England

Historic England

Stockton on Forest Parish Council

York Consortium of Drainage Boards (Foss Internal Drainage Board)

Council for the Protection of Rural England (North Yorkshire)

Lichfields (on behalf of Bellway Homes)

Environment Agency

12.4 A summary of interested parties and statutory consultees feedback can be found in Appendix 2. The full responses are available on the Parish Council website under Neighbourhood Plan/Consultation File Evidence.

13. Parish Council Amendments to Plan (Dec.2017-Feb.2018)

13.1 In considering the second pre-submission consultation feedback from all residents, interested parties and external consultees who responded, the Parish Council have adopted several amendments to the Earswick Neighbourhood Plan. These can be found in Appendix 2.

14. Consultation Notice (Summary)

- 6 week (minimum) Statutory Pre submission Consultation with residents, other stakeholders and interested parties.
- Pre submission Consultation phase included amendments as required prior to Formal Consultation
- City of York Council 6 week Formal Consultation direct with residents of the Parish and other stake holders and interested parties
- Examiner reviews of the Plan, and responses to determine whether the Plan meets all the required standards. If approved:
 - Examiner returns Plan to the Parish for a formal referendum
 - If the Plan receives a majority within the referendum then it passes into planning law

Appendix 1

**Earswick Parish Neighbourhood Plan
Consultation Analysis**

February 2017

No.	Policy	Respondent	Comment	Response	Amendment to Plan
1	General	Environment Agency	The National Planning Practice Guidance refers to planners, developers and advisors to the Environment Agency guidance on considering climate change in Flood Risk Assessments (FRAs). This guidance was updated in February 2016 and is available on Gov.uk. Climate change is something you may wish to look at and see how this will affect the area in the future.	Agreed, that the Plan should make reference to flooding.	The Plan will be amended to make reference to flooding.
2	General	Environment Agency	There is no flood Risk policy's within the draft plan. As the River Foss runs along the boundary of the plan area, which has this and surrounding area in FZ3, we suggest some policies are put in place. Although it has been said in the Green Spaces policy that this area should remain as a greenspace. Also, Huntingdon and Stockton Drain is within the site area which FZ3 is around this.	Agreed, that the Plan should make reference to flooding.	The Plan will be amended to make reference to flooding.
3	General	CYC	We appreciate that this (the Green Belt) is a complicated issue in the context of the emerging York Local Plan and emerging Neighbourhood Plans. We need to ensure that the terminology used when referring to the Green Belt in the context of the 2005 draft Local Plan, Regional Spatial Strategy, emerging Local Plan and emerging Neighbourhood Plan is clear and consistent across the Neighbourhood Plan and associated documents	This and the later clarification provided by CYC in respect of the Green Belt is welcomed. We will ensure that terminology in relation to Green	That the plan be amended so the terminology in relation to Green Belt is consistent.

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

			such as the SEA.		Belt is clear and consistent.	
4	General	CYC	In addition, we believe that it is important to ensure that the terms/definitions of Green Infrastructure and Green Belt in the Plan are clear and consistent with terminology used elsewhere. For clarity we recommend that the following terminology is used as part of your Neighbourhood Plan: Green Infrastructure: Green infrastructure is the physical environment within and between cities, towns and villages. It is a network of multifunctional open spaces including formal parks, gardens, woodlands, green corridors, waterways, street trees, nature reserves and open countryside. Thank you for consulting The Coal Authority on the above. Having reviewed your document, I confirm that we have no specific comments to make on it.		It is agreed that it would be useful if the same terminology was used in the Plan as that contained in the Local Plan.	That the Plan be amended to refer to Green Infrastructure, and that the same terminology used to describe it as that contained in the Local Plan.
5	General	Coal Authority			That you have no specific comments is noted.	No change.
6	General	Natural England	Natural England does not have any specific comments on this draft neighbourhood plan. However, we refer you to the attached annex which covers the issues and opportunities that should be considered when preparing a Neighbourhood Plan.		That you have no specific comments is noted.	No change.
7	General	Resident 1	I have read the draft Plan and I think that it is an excellent piece of work and I would like to offer my congratulations to all of those who have been involved in its production.		The support for, and congratulations on, the Plan is welcomed.	No change.
8	General	Resident 2	It looks to be a good plan. Thank You.		The support for the Plan is welcomed.	No change.
9	General	Resident 3	Totally support the Plan.		The support for the Plan is welcomed.	General
10	General	Resident 4	The Plan as its stands represents the majority of the		The support for	General

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			views within the village and builds on the two residents questionnaires. The Plan also reflects the views expressed by CYC in the latest draft version of the York Local Plan.	the Plan is welcomed.	
11	General	Highways England	Whilst I have no formal comments at this point in regards to the Earswick proportion of the wider picture on behalf of the Secretary of State for Transport, I would like to offer my thanks again for sending this through and keeping in touch.	That you have no specific comments is noted.	No change.
12	General	Carter Jonas	We have significant reservations about the approach adopted within the draft ENP and consider that it does not meet the basic conditions set out in paragraph 065 of the PPG in respect to aligning with the strategic approach and policies of the Local Plan, conforming to national policy and contributing to sustainable development.	Your significant reservations in respect to the approach within the draft ENP are noted. It has been drawn to the attention of the Parish Council. It is considered that the approach taken does meet the Basic Conditions. The absence of any further comments concerning this may also suggest that it meets the Basic Conditions.	No change.
13	General	Carter Jonas	The City of York Draft Local Plan Incorporating the Fourth Set of Changes was approved in April 2005. Whilst the 2005 York Draft Local Plan does not form part of the statutory development plan, its policies are considered to be capable of being material	Without the provision of an up-to-date housing target for Earswick in an adopted	That the relationship between the NP and the draft Local Plan in respect to housing requirements be

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	<p>considerations and should be given due regard in the formation of the ENP.</p> <p>Equally, the emerging Local Plan has reached a relatively advantaged stage of preparation and therefore its policies should also be given due consideration in the formulation of the ENP.</p> <p>Paragraph 009 of the PPG makes clear that the “reasoning and evidence” informing the Local Plan process is likely to be relevant to the consideration of the emerging neighbourhood plan. Paragraph 009 of PPG goes on to state that “for example up-to-date housing needs evidence is relevant to the question of whether a housing land supply in a neighbourhood plan or Order contributes to the achievement of sustainable development”.</p> <p>The Draft ENP is explicit in that its principal objective is to prevent any development in the Green Belt and instead only seeks to allow modest development on brownfield sites. The document goes on to state that the Parish is not a sustainable location for future development. It appears that the only justification given for this approach is to protect the semi-rural character of the village and the “character and openness” of the surrounding countryside. However in the same token there is a wish to meet local housing needs and rebalance the housing stock within the village.</p> <p>We consider that this approach is not consistent with the strategic policies within both the existing and emerging Local Plan and is contrary to the national planning objective of boosting significantly the supply of housing. The ‘basic conditions’ set out in the PPG make it clear that neighbourhood plan policies should align with the requirements of the</p>	<p>Local Plan, the Working Party has worked hard to develop an approach that is robust, reflects housing needs and aspirations and supports sustainable development. In preparing the Plan significant weight has been attached to the proposals contained in the emerging Local Plan. The NP, like the emerging Local Plan, does not propose any housing allocations for the Parish. It is considered that the approach for housing growth is suitable and sustainable. The absence of any significant objections to the amount of development</p> <p>amplified.</p>
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Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

	<p>NPPF and the wider strategic policies for the area set out in the Council's Local Plan. The NPPF is also clear that neighbourhood plans should not introduce policies and proposals that would prevent development from going ahead. They are required to plan positively for new development, enabling sufficient growth to take place to meet the strategic development needs for the area. Policies that are clearly worded or intended to place an unjustified constraint on further sustainable development taking place would not be consistent with the requirements of the NPPF or meet the basic conditions set out in paragraph 065 of the PPG.</p> <p>Neither the existing nor emerging Local Plan seek to restrict development coming forward within Earswick.</p> <p>The City of York's Strategic Housing Market Assessment identifies that there is a significant level of housing need with the City with a requirement to deliver 841 dwellings per annum from 2012 to 2032. It is clear that the Preferred Sites Consultation Document is proposing to remove a number of sites from the Green Belt within the villages surrounding the city and allocate them for housing. As such, the approach of preventing any planned development coming forward within the parish of Earswick to meet a proportion of the housing needs of the city would be contrary to the housing supply policies within the emerging Local Plan and would fail to align with the strategic development needs and priorities of the wider local area contrary to paragraphs 16 and 184 of the NPPF as well as the basic conditions for neighbourhood</p>	<p>proposed indicates general support for the target. It is disputed that "No such evidence has been provided to support such an approach being adopted in the draft ENP". It is recognised that the relationship with the Local Plan could be strengthened including to reflect the latest state of play with its development.</p> <p>It is recognised that there are 'risks' associated with preparing a NP in advance of the preparation of a Local Plan. As you state there is nothing in legislation that would prevent the Parish Council doing so. The Parish Council is</p>
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			<p>planning (e). The parish of Earswick clearly operates as part of the city of York and forms part of the Housing Market Area. The residents of Earswick are likely to work, go to school, shop and spend a significant amount of their leisure time within the city. There is a range of services and facilities within a 30 minutes' walk of the centre of the village including sports facilities, public houses, a church, retail opportunities, a doctor's surgery, and a primary and secondary school. The accessibility of the parish is clearly recognised within section 2 of the ENP. Furthermore, there are no environmental, ecological or landscape designations that would justify Earswick not meeting a proportion of the housing needs of the city. As a result, there is no justification for the Earswick Neighbourhood Plan not to plan positively to meet the development needs of the wider area and city which it clearly forms part of. The PPG makes clear that a blanket policies restricting housing development in some settlements and preventing others from expanding should be avoided unless it is supported by robust evidence (paragraph 001). No such evidence has been provided to support such an approach being adopted in the draft ENP. Due to the current status of the emerging York Local Plan and the uncertainty about the level of growth that the Council may need to accommodate, we would question the Parish Council's ability to progress with a Neighbourhood Plan at this time and recommend that work on the Neighbourhood Plan is delayed to allow for the</p>	<p>aware of these risks and consider that it is sensible and justifiable to prepare the NP even during this period of uncertainty.</p>	
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14	General		emerging Local Plan to be tested by an Planning Inspector appointed by the Secretary of State. Whilst it is acknowledged that the PPG indicates that Neighbourhood Plans can come forward before an up-to-date Local Plan is in place, we would strongly question the ability to progress a Neighbourhood Plan within this vacuum. In order to meet the requirements of the Framework and the 'basic conditions', Neighbourhood Plans should be prepared to conform to up-to-date strategic policy requirements set out in Local Plans. When a Local Plan is emerging and has not yet been found 'sound' at public examination as in the case of York, there will be a lack of certainty over what scale of development a community must accommodate and therefore the correct approach the policies in the Neighbourhood Plan should take.	It is advised that paragraph numbers should be inserted throughout the document for clarity	It is agreed that the introduction of paragraph numbers will add clarity.	That the Plan be amended as suggested.
15	General		We are in total support of the draft plan		The support for the Plan is welcomed.	No change.
16	General	Resident 5	The draft Neighbourhood Plan adequately covers the issues which concern me. It is a job well done.		The support for the Plan is welcomed.	No change.
17	General	Resident 6	Support the Plan		The support for the Plan is welcomed.	No change.
18	General	Resident 7	We consider the final paragraph on page 26/page 27 which sets out the role of the saved policies in the otherwise revoked RSS should be moved to the		This suggestion is welcomed.	That the Plan be amended as suggested.

19	General	Resident 8	planning context section as it is fundamental to many of the NP policies. In principle I find the draft plan well considered and I concur with most of its contents	This support for the Plan is welcomed.	No change.
20	Introductory Section	CYC	Typo '20016'	That the proposed minor change in wording is agreed.	That the proposed minor change in wording is made.
21	Introductory Section - 4th Para	CYC	Please reference the core principle paragraph number – paragraph 17, point 5.	That the proposed minor change in wording is agreed.	That the proposed minor change in wording is made.
22	Introductory Section - 4th Para	CYC	It appears that this map has been stretched to fit the page. We suggest that the landscape orientation might fit better. As this is a CYC map, it must state our licence number as follows: 'Crown Copyright. City of York Council Licence Number 1000 20818'	That the proposed re formatting of the map, and the addition of the footnote, is agreed.	That the proposed changes to Fig 1 and associated wording are made.
23	The Vision and Objectives	Carter Jonas	The draft ENP would constrain the delivery of the important national planning policy objective of significantly boosting the supply of housing and would fail to contribute to achieving sustainable development for this reason. The Vision for the Parish states that it wishes for Earswick to continue to "thrive as a vibrant and distinctive Parish" and be a "desirable place for all residents to live". The objectives of the neighbourhood plan seeks to ensure "on-going improvements to public transport facilities and road.. conditions" as well as "maintain and improve local facilities for all residents". Furthermore, the draft ENP goes onto recognise that the delivery of a choice of high quality homes is essential to support sustainable mixed and	The vision and objectives were developed following consultation with the community. It is considered that the Plan does satisfactorily recognise that the provision of housing is important to supporting the sustainability.	No change.

24	POLICY ENP 1: WINDFALL HOUSING DEVELOPMENT	Carter, Jonas	<p>Inclusive communities. The Draft ENP should recognise that the provision of housing is important to delivering the Vision and Objectives in terms of supporting the sustainability of the village. The PPG recognises that rural housing is essential to ensuring that rural communities continue to thrive and to maintain the viable use and retention of local facilities and deal with issues of affordability (paragraph 001). This clearly has been the case historically in Earswick with the development of the local pig farm in the 1990s delivering the vast majority of the community facilities in the village such as the village hall, tennis courts and bowling green / scented garden. The current approach of seeking to restrict development coming forward would only serve to weaken local services and exasperate issues of housing affordability, choice and the lack of a diverse house stock. As a result, the draft ENP would fail to contribute to the achievement of sustainable development contrary to basic conditions for a neighbourhood plan (paragraph 065).</p>	<p>Indeed, one of the objectives is to "Deliver modest housing development (on brownfield sites) that is sensitive to the environment, infrastructure and constraints and improves the quality of life for all current and future residents".</p>	
			<p>We consider that there is no planning basis for this policy and it is inconsistent with both local and national guidance. We would dispute that there will be new development opportunities on brownfield sites or infill developments within the village. As recognised within the draft ENP the majority of the housing within the Parish dates from the post war era, which was generally built to a density and layout that precludes this type of development coming forward. The few remaining opportunities have now largely been exhausted and would be</p>	<p>It is considered that the overall intention of the policy is in conformity with national and local policy as, amongst other things, it seeks to protect local character especially in the</p>	<p>That the introduction paragraph be amended to read "A proposal should demonstrate that they have taken into account the following, that it", was introduced after will be supported... And criterion f to</p>

	<p>further reduced by criteria h of Policy ENP 1, which seeks to restrict infill development within gardens. The ENP suggests that on average under one new dwelling a year comes forward through these routes. This level of growth is clearly insufficient to meet the significant housing needs within the parish and the wider area.</p> <p>The PPG makes clear that policies within a neighbourhood plan should be appropriately justified by evidence and must be sufficiently clear to be capable of being interpreted objectively by applicants and decision makers.</p> <p>We have a number of specific concerns about Policy ENP 1 in respect to:</p> <p>Criterion a) - there is no justification for attempting to restrict development proposals to small scale single dwellings schemes;</p> <p>Criteria b) – the Parish Council has not carried out a local need survey to determine the level of housing need within the Parish. However the evidence set out in the draft ENP suggests there is a significant level of housing need i.e. significantly ageing population, disproportionately high levels of home ownership, and lack of choice in respect to house tenure and size especially in relation to smaller houses. Nevertheless Earswick effectively operates as part of the City of York and therefore should help meet the significant housing needs of the wider area;</p> <p>Criteria c) – comments to follow;</p> <p>Criteria d) – no comments;</p> <p>Criteria e) – no comments;</p> <p>Criteria f) – the landscape and countryside surrounding Earswick is not designated and</p>	<p>read “Conserves and where possible, enhances the distinctive qualities of the attractive landscape in which Earswick is situated”.</p> <p>context of early policies which support sustainable development. It seeks to provide an applicant/decision maker guidance on how to react to a development proposal. It is disputed that there will be no development opportunities on windfall or brownfield sites. It is recognised that the policy could be enhanced and clarified if the sentence “A proposal should demonstrate that they have taken into account the following, that it”, was introduced after will be supported... In terms of the specific comments raised</p>
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Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

25	POLICY ENP 1: WINDFALL HOUSING DEVELOPMENT	Resident 8	<p>therefore does not warrant 'special' protection. There is no justification for the introduction of a test above and beyond that established in national planning policy. We would politely remind the Parish Council that the green belt is not a landscape designation;</p> <p>Criteria g) – no comments;</p> <p>Criteria h) – whilst we do not object to this criteria, it should be acknowledged that this would effectively stop the very few remaining development opportunities within the village coming forward; and</p> <p>Criteria I & J) – no comments.</p>	<p>a-it does not seek to restrict development to a single dwelling but ensure that any development supports local needs and sustainable development b-the parish council has undertaken further analysis to support this policy f-broadly agreed h - noted</p>	<p>No change.</p>
<p>As landowners on the periphery of the Village I would like to consider that some consideration be given to a small scale development that meets the local needs as the report reflects an imbalance in the housing stock that does not meet the needs of the villages senior citizens. There is little scope to extend the village boundary beyond the River Foss to the west so a development on our land to the east, coloured purple on the map, and accessed along Willow Grove would balance the village whilst ensuring that green spaces are retained in the centre of the village without impeding the views of dwellings on Strensall Road look eastwards. There does'nt seem to be any brownfield sites that would satisfy the remit and our land is poor agricultural (clay) that does not favour arable land. I would suggest 5/10 two bedroomed bungalows to be built</p>			<p>The Plan permits in principle small scale carefully controlled 'windfall' housing development. I understand that the site is interim Green Belt. Within the Green Belt development is strictly controlled in accordance with national and local policy.</p>	<p>Neighbourhood</p>	

Earswick Parish Neighbourhood Plan –Consultation Comments and Analysis

26	POLICY ENP 1: WINDFALL HOUSING DEVELOPMENT	Resident 9	<p>every year over the lifetime of the Plan which would not adversely affect traffic flow on Strensall Road.</p> <p>Whilst supporting ENP 1 in its broadest form we object to any policy which may of itself prohibit any development which may incorporate a part of currently designated Green Belt. Page 20 para 8. Although currently there are voices articulating a zero growth policy, our view is that the ENP must provide for limited growth in housing stock over the term as described on page 21 paras 7-10 and page 22 para 1-3. It is in our view unlikely, and generally unknown that this could be achieved over the next 20 years by relying on windfall development. As national policy does not exclude Green Belt we should not specify its exclusion either. Carefully controlled small development even if it touches Green Belt should be considered on its merits in meeting the needs and aspirations of the village over the next 20 years. We believe that a variety in the mix of housing available in the village should be a key objective in the plan. This is our view is the best way to achieve a vibrant and cohesive village.</p>	<p>The general support for this policy is welcomed. You are correct that national policy does not exclude 'windfall development' in the Green Belt; nor can a neighbourhood plan over-ride national Green Belt policy. This point will be made clearer in the text.</p>	<p>That the text be made clearer that National Planning Policy permits some forms of development in the Green Belt including carefully controlled 'windfall development' and that policies in the neighbourhood plan cannot over-ride national planning policies.</p>
27	POLICY ENP 2: HOUSING MIX	Resident 9	<p>We therefore wholly support policy ENP 2 particularly given that local surveys highlighted support for a broader stock of housing (Page 24 paras 1-5). Secondly with Earswick having a relatively significant proportion of over 65's (page 16 para 4) the provision of smaller homes meets the housing needs of current and potential villagers of both ends of the housing spectrum. (Page 20 para 5).</p>	<p>The general support for this Policy is welcomed.</p>	<p>No change.</p>
28	POLICY ENP 2: HOUSING MIX	Carter Jonas	<p>We welcome this policy and its intention to widen the choice of housing within the village. However</p>	<p>The general support for the</p>	<p>No change.</p>

	<p>there is a clear contradiction between the aspiration of widening the choice of housing within the village and then seeking to severely restrict the amount of housing coming forward within the village. Furthermore no evidence has been produced which shows what the preferred housing mix should be within the Parish. The City of York has produced a Strategic Housing Market Assessment (SHMA) which identifies the housing needs across the city.</p> <p>However clearly if the preferred housing mix in SHMA is to be used in the context of ENP, then this is an acknowledgment that the Parish of Earswick operates as part of the wider York Housing Market Area and therefore should be accommodating a proportion of the development needs of the city.</p> <p>The supporting text to Policy ENP 1 clearly acknowledges that the level of housing growth is likely to be restricted to less than 1 new dwelling a year and as previously set out we have significant reservations whether even this level of development will come forward in the future. As a result, we would question the purpose of the policy given by the Parish Council's own acknowledgement that sites of 5 or more dwellings will be unlikely to be coming forward within the Parish.</p> <p>There is no realistic mechanism to enforce a housing mix policy on sites of below 5 units. Instead developers/landowners will naturally seek to maximise the value of their land by creating a property as large as possible proportionate to the size of the plot. Therefore the ENP would only serve to exacerbate the existing housing and</p>	<p>policy is welcomed. Your concerns "that there is a clear contradiction between the aspiration of widening the choice of housing within the village and then seeking to severely restrict the amount of housing coming forward within the village" is noted though it not considered that there is a contradiction. As previously considered, we do not agree that windfall development anticipated in the Plan will not come forward.</p> <p>Furthermore, it cannot be ruled out this may comprise sites of five or more dwellings e.g. a</p>
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Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

29	POLICY ENP 3: PROTECTING THE COUNTRYSIDE	CYC	<p>demographic imbalances within the Parish and would fail to contribute to sustainable development for this reason</p> <p>Whilst we understand the aim of this policy we are concerned with its deliverability and consistency with the NPPF. We would be happy to clarify and discuss this with you further.</p> <p>In summary, our concern relates to deliverability of the policy and ensuring it does not go beyond national policy, by in effect banning all development in 'the countryside' other than that which can demonstrate 'special circumstances'. Very special circumstances relate, in national policy, to development within the Green Belt. Paragraph 87 and 88 state:</p> <p>87.As with previous Green Belt policy, inappropriate development is, by definition, harmful to the Green Belt and should not be approved except in very special circumstances.</p> <p>88. When considering any planning application, local planning authorities should ensure that substantial weight is given to any harm to the Green Belt. 'Very special circumstances' will not exist unless the potential harm to the Green Belt by reason of inappropriateness, and any other harm, is clearly outweighed by other considerations.</p> <p>Paragraphs 89 and 90 go on to state the exceptions to inappropriate development.</p> <p>In addition, there may be a number of case in which 'permitted development' rights would apply. Also,</p>	<p>barn conversion. Where windfall development does take place it is important that it helps meet local needs.</p> <p>The concerns of CYC in respect of the Policy are noted. To a large extent is stems from uncertainty to the extent to which the Plan could deal with Green Belt issues. This has been clarified by CYC, which is welcomed. The Policy and supporting text will be amended accordingly.</p>	<p>That the Policy and the supporting text be significantly re-written based on the guidance of CYC.</p>
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Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

30	POLICY ENP 3: PROTECTING THE COUNTRYSIDE	Resident 10	<p>this document to set the green belt boundary. In addition it should be noted that the City of York Local Plan would not be reviewing the green belt but would be establishing it for the first time as any neighbourhood plan would only fix an interim green belt. It should be stressed that in coming to a view on the final delineation of Green Belt boundaries in the City of York Local Plan careful consideration will be given to the interim boundaries within any neighbourhood plan. This recognises the amount of technical work and consultation underpinning the neighbourhood planning process.</p> <p>Please amend this paragraph in light of the above information.</p> <p>Following the award of Petroleum Exploration and Development Licence 282 (which includes Earswick Parish land) to INEOS Shale, who may wish to explore fracking, I feel it would be prudent to state in the Neighbourhood Plan that no commercial development is supported in Earswick. Perhaps line 4, para 2, page 4 could be amended to state "Community sentiment strongly opposes any development (commercial or non-commercial) of the Green Belt within the boundaries of the Parish..." Likewise, line 6, page 26, Policy ENP 3 could be amended to say "...non-commercial development will only be allowed in special circumstances where it is appropriate to a rural location."</p> <p>We support to see Policy ENP4</p>	<p>The sentiments and aims are supported. However, regulations covering the preparation of a neighbourhood plan do not permit them to deal with mineral (including shale) issues.</p>	<p>No change</p>
31	POLICY ENP 4: LOCAL GREEN	Environment Agency	<p>We support to see Policy ENP4</p>	<p>This support is welcomed.</p>	<p>No change.</p>

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

SPACES			What are the exceptional circumstances for the Foss Lands Village Green Development?		It is recognised that there may be special exceptions where development on local green spaces may be acceptable. For example, where it may benefit its use for example the provision of changing rooms or toilets. It is accepted that these exceptional circumstances would benefit from further explanation.	That the supporting text be amended and clarified to explain further the exceptional circumstances where development on a local green space might be acceptable.
32	POLICY ENP 4: LOCAL GREEN SPACES	Resident 7				
33	POLICY ENP 4: LOCAL GREEN SPACES	CYC	It appears that this map has been stretched to fit the page. Suggest that the landscape orientation might fit better. As this is a CYC map, it must say 'Crown Copyright. City of York Council Licence Number 1000 20818'.		That the proposed re formatting of the map is agreed. Please note however that this is not a CYC map.	That the proposed changes to the formatting is made.
34	POLICY ENP 4: LOCAL GREEN SPACES	Carter Jonas	We have reservations about the proposed designation of Site G1 'The Garden Village Green' and G5 'Land to the front of 6 Northlands' as Local Green Space. We are unsure of the planning function of this land and would question whether it should be allocated as Local Green Space. Paragraph 77 of the NPPF makes clear that a Local		The proposed Local Greens were identified following a detailed assessment of	No change

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

35	POLICY ENP 5: ECOLOGY AND BIODIVERSITY	CYC	<p>Green Space designation is not appropriate for most green areas or open spaces and should only be used where the greenspace is demonstrably special to the local community and holds a particular local significance.</p>	<p>As these sites are not recognised in the CYC Biodiversity Audit as SINC (Sites as Importance for Nature Conservation) or SLUs (Sites of Local Interest), we consider that the policy may not be strong enough if you delegated a lower tier of nature conservation sites. The CYC Ecologist suggests that you might want to designate them as Local Green Space along with the other sites that you propose under policy ENP4 as these will be protected for their amenity value even if they are not protected for nature conservation reasons. We would be happy to discuss this with you further.</p>	<p>each proposed site. The Parish Council has developed a background setting out the justification for the inclusion of each sites. This can be found on its website. We are confident that these and the other sites meet the criteria for designation as a Local Green Space.</p>	<p>That consideration should be given to the designation of the wildlife sites as local green spaces.</p>
36	POLICY ENP 5: ECOLOGY AND BIODIVERSITY	Environment Agency	<p>We are supportive of policy ENP5: Ecology and Biodiversity and the possible enhancements of these sites. Our Biodiversity team would be happy to give any advice to help with the enhancements. This could be funded through local development as</p>	<p>It is agreed that consideration should be given to the designation of the wildlife sites as local green spaces.</p>	<p>The support for this policy is welcomed as well as the advice and support.</p>	<p>No change.</p>

37	POLICY ENP 5: ECOLOGY AND BIODIVERSITY	Huntington Parish Council	a building condition. The policy and supporting text and map should be more explicit that the bulk of the site EB2 - Diamond Jubilee Wood is in Huntington Parish.	These comments are welcomed.	That the policy, supporting text and map should be amended in respect to site EB2 - Diamond Jubilee Wood that it only relates to that part of it which is in Earswick Parish.
38	POLICY ENP 6: DISTINCTIVE VIEWS:	CYC	By specifically identifying 'view D1', we are concerned that you are discounting other significant views. We consider that the policy would be best if left more generic unless an evidence base document which assesses significant views is produced. It would also be useful to include a representation of this view on a map for clarity.	The view was identified following consultation and analysis. It is also shown on the Proposal Map. It is agreed that the Policy would be better if made more generic as you suggest.	The policy and supporting text be amended to make it more generic.
39	POLICY ENP 7: TREES AND WOODLANDS	No comments received			
40	POLICY ENP 8: BUILDINGS AND STRUCTURES OF LOCAL HERITAGE INTEREST	CYC	We acknowledge your proposal to designate the Earswick signage as a heritage asset for the village. We would be happy to discuss this designation further with you and our Conservation Team. In addition, Historic England has produced an advice note on local heritage listing which you may find useful.	This acknowledgement and advice is welcomed.	No change.
41	POLICY ENP 9:	No comments			

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

	PROTECTING IMPORTANT COMMUNITY FACILITIES	received.				
42	POLICY ENP 10: NEW COMMUNITY FACILITIES	No comments received.				
43	POLICY ENP 11: ENHANCEMENT TO TRANSPORT AND HIGHWAYS	CYC	We acknowledge and welcome the opportunity to explore ways to enhance connectivity between Earswick and wider York. We would be happy to discuss with you how to take forward proposals in the plan including feasibility of any proposed schemes. We suggest amending policy ENP11 as follows: e) "Ensuring that any applications for development identify and consider the additional level of traffic that they are likely to generate and mitigate the impacts of this".	We would welcome the opportunity to discuss this further, as well as suggested rewording of Criterion e.	The Criterion e be amended to read "Ensuring that any applications for development identify and consider the additional level of traffic that they are likely to generate and mitigate the impacts of this", as suggested.	
44	POLICY ENP 11: ENHANCEMENT TO TRANSPORT AND HIGHWAYS	Resident 1	we think that there is justification for referring in the draft Plan to the two speed sensors that are placed at the northern and southern ends of the village and, perhaps, for something to be said about whether, from the results of the consultation, these are considered to be adequate. Two of the principal aims of the Plan are to ensure that the village continues to be a safe place to live and to seek improvements in the condition of its roads. For these reasons, we were rather surprised not to see more in the draft Plan about traffic/speed calming measures. I have spent the	It is agreed that the Plan could say more about localised transport issues and measures to address these as you suggest.	That the Plan be strengthened in respect of localised transport issues and measures to address these.	

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

		<p>last six or seven weekends planting bulbs in common areas at the northern boundary of the village and I have become deeply concerned at the speed at which some people drive along Strensall Road. This doesn't appear to be so much of a problem in the heart of the village where the two mini-roundabouts have the effect of calming traffic and reducing speeds but at the northern edge of the village, just before the point where the road has a national speed limit designation, and where some drivers accelerate and brake aggressively, it is becoming a major problem and the location of the bus stops are exacerbating this. There is a high concentration of young children in the Garden Village, who often play on the Green, and we would very much like to see some reasonable provision made in the draft Plan for some kind of measure that will help to address the wildly excessive speeds at which some people drive along this section of the road. Page 38 of the Plan says that there are no major roads within the village. I would take issue with this: the volume of traffic which uses Strensall Road and the nature of that traffic (commuters, military, heavy agricultural plant and machinery, blue light etc) tends to suggest that Strensall Road is a major road and we think that the Plan would be all the better for it were this to be recognised.</p>	<p>That a map showing the footpaths and cycleways be added.</p>
<p>45</p> <p>POLICY ENP 12: PROTECTING FOOTPATHS AND CYCLEWAYS</p>	<p>Local resident (at consultation event)</p>	<p>It might be helpful if these were shown on a map</p>	<p>That a map be included showing the existing footpaths and cycleways.</p>
<p>46</p> <p>POLICY ENP 13:</p>	<p>Local</p>	<p>The Plan should be more explicit that while levels of</p>	<p>The proposed</p> <p>That the Plan be</p>

Earswick Parish Neighbourhood Plan – Consultation Comments and Analysis

47	SAFE AND SECURE PARISH DEVELOPER CONTRIBUTIONS	Resident (at consultation event) CYC	crime and anti-social behaviour are low it remains a major concern of the residents especially in light of some locally high profile incidents. Please be advised that S106 would remain in place alongside CIL. However, no more than five 106 contributions can be pooled. Also CIL/S106 can not be charged for the same piece of infrastructure/infrastructure type (to avoid double charging). We would be happy to discuss our S106 and emerging CIL charging with you to aid clarity.	amendments are welcomed.	amended accordingly.
				This advice is noted.	That the Plan be amended to clarify this point.

Appendix 2
Earswick Parish Neighbourhood Plan
Draft Plan Consultation Analysis Version 2

FEBRUARY 2018

No.	Policy/Section	Respondent	Summary of Comments	Response	Amendment to Plan
1	GENERAL	Stockton-on-the-Forest PC	Stockton-on-the-Forest thanks you for the information and wish you good luck with your endeavours.	This is welcomed.	No change.
2	GENERAL	Natural England	Natural England does not have any specific comments on this draft neighbourhood plan.	That you do not have any specific comments on this draft neighbourhood plan is noted.	No change.
3	GENERAL	City of York Council	We appreciate the amount of hard work that the Parish Council has put into this process to produce a locally representative document, detailing the issues, which affect Earswick. We also recognise that the absence of an up-to-date adopted York Local Plan and the timing of the emerging Local Plan may have proved problematic for you and we appreciate work undertaken in this	This general support for the Plan and the consultation process is welcomed. We also welcome your appreciation that we have taken on board the comments that CYC submitted in response to the draft Plan.	No change.

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	<p>respect. We would like to continue to work closely with you to move this Plan forward in tandem with the production of our Local Plan resulting in the creation of two sound plans that fit together and serve the best interests of the people, environment and economy of Earswick and York as a whole. We appreciate that you have taken on board the comments that we submitted in May 2017 in response to your draft submission documents and we are satisfied that this repeated pre-submission consultation has been undertaken in line with the Neighbourhood Planning (General) Regulations 2012 (as amended).</p>				
4	GENERAL	Historic England.		We note the content of the draft Plan.	This is noted. No change.
5	GENERAL	Yorkshire Branch of the CPRE		We are delighted to have received your recent letter regarding your Neighbourhood Plan 2017-37 CPRENY are particularly supportive	The general support for the Plan and particularly Section 6 is welcomed. No Change

6	General	Environment Agency	<p>of the following: 6. In order to achieve these aims, the Plan includes a number of development related policies that seek to:</p> <ul style="list-style-type: none"> - Protect the draft Green Belt - Ensure that development is carefully controlled and takes place on sustainable brownfield sites; - Protect the countryside and special landscape; - Protect open spaces that are important to the community and/or wildlife; - Ensure that development is of a type and scale appropriate to the character and infrastructure provision; - Encourage development that meets local needs; <p>Where we can support and assist your PC we shall do our very best to do so.</p>	<p>Your comments that the policies in the Plan will have more positive outcomes on the environmental characteristics is noted and</p>	No change
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			characteristics but prove to have more positive outcomes, that fall within our remit and interest will result through the implementation of the plan.	welcomed.	
7	POLICY ENP 1: WINDFALL HOUSING DEVELOPMENT		No Comments Received.		
8	POLICY ENP 2: HOUSING MIX	Bellway Homes.	Bellway homes is currently promoting land to the "East of Strensall Road, Earswick" for residential development of approximately 350 houses. The previous assessment of the site from City of York Council within "Further Sites Consultation Appendix 6: Safeguard Land Assessment June 2014" confirms: "The site presents an opportunity to consider the longer term size and shape of Earswick and the possibility of enhancing/reinforcing service provision in the village". We note that that the Earswick	Your comments relate almost entirely to an outdated version of the draft City of York Local Plan (2014), which has now been superseded by a new draft, City of York Local Plan Pre-Publication Draft (November 2017). The draft Neighbourhood Plan is in complete accordance with the emerging City of York Local Plan which no longer has any land designated as "safeguarded". In addition the Local Plan does not propose to allocate any land within Earswick for future development. It is considered that the emerging City of York Local Plan provides for	No Change.

				<p>Neighbourhood Plan Pre-Submission Draft version 2, and in particular the justification set out within the "Housing Development" section of the plan, directly discourages all residential development as unsustainable within Earswick, and contradicts the efforts to match the projected economic and residential growth targets for both Earswick and the City of York, as set out in the Council's emerging Local Plan. as such, we request that the land to the "East of Strensall Road, Earswick" be allocated within the Earswick Neighbourhood Plan as a site for housing development, or alternatively it is designated as Safeguarded Land for future development.</p>	<p>sufficient land to meet the City's housing requirement.</p> <p>Therefore it is not considered that there is a compelling case for the Plan to make provision for housing allocation. The Parish is not considered to be a suitable or sustainable location for significant housing development. It is considered that windfall housing developments will make proportionate provision for housing growth.</p> <p>Further, the absence of any significant objections to the amount of development proposed indicates general support for the approach set out in the Plan. It is recognised that the Local Plan will determine the final Green Belt boundaries for Earswick and the wider City as part of a City-wide review.</p>
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9	POLICY ENP 3: FLOOD RISK & CLIMATE CHANGE	York Consortium Drainage Boards	<p>Many thanks for the opportunity for the Internal Drainage Board to participate in this consultation process.</p> <p>The Board's position is that it is always seeking that, wherever possible, the risk of flooding should be reduced and that, as far as is practicable, surface water arising from a developed site should be managed in a sustainable manner to mimic the surface water flows arising from the site prior to the proposed development. This should be considered whether the surface water arrangements from the site are to connect to a public or private asset (watercourse or sewer) before out-falling into a watercourse or, to outfall directly into a watercourse in the Board area.</p> <p>The Board believes that, in an area where drainage problems could exist, development should not be allowed at any location until the Planning Authority is satisfied that surface water drainage has been satisfactorily provided for. And any approved development should not</p>	<p>We are pleased that the Board supports that the risk of flooding should be reduced and that wherein an area where drainage problems could exist, development should not be allowed at any location until the Planning Authority is satisfied that surface water drainage has been satisfactorily provided for. We also note that the Board does not consider that development within Flood Zone 3 is desirable or sustainable in the longer term. This is a view shared by the Plan.</p>	<p>Para. 117 has been extended to include the views of the York Consortium of Drainage Boards that development within Flood Zone 3 is not desirable or sustainable in the longer term.</p>
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10	POLICY ENP 4: GREEN BELT	Resident 1	<p>adversely affect the surface water drainage of the area and amenity of adjacent properties.</p> <p>In addition, the Board does not consider that development within Flood Zone 3 is desirable or sustainable in the longer term.</p> <p>The adoption of a totally new Green Belt policy ENP4 (covering matters about which residents were not consulted during local NP surveys) without explanation, justification or context.</p> <p>Given the unfortunate manner in which the NP was unveiled and has been progressed, the inclusion of a new Green Belt policy ENP4 has led to resident speculation about your intentions.</p> <p>The new policy ENP4 may be connected with the statement in your recent Newsletter that you are plagiarising Poppleton Parishes' NP to improve the chances of Earswick's plan passing Inspector scrutiny? However, suspicions are harboured the policy has more to do with facilitating fracking, park and ride and industrial</p>	<p>The inclusion of a specific Green Belt policy has been the subject of much consideration. Initially, it was unclear whether the national rules governing the preparation of neighbourhood plans would allow the inclusion of a Green Belt policy. It was only after the Poppleton NP passed examination where we certain that the NP and NPs more generally in York could include one due to special circumstances. It was recognised that the inclusion of such a policy represented a major change, and this was one of the primary reasons it was determined to repeat the consultation on the draft plan. It was agreed to align the text and policy with that contained in the Poppleton Neighbourhood Plan, as this successfully passed an independent examination and was viewed as good practice. It was</p>	<p>Para. 134 has been extended to include reference to the fact that there are additional planning controls that apply to certain types of development in the Green belt that are outside the remit of the neighbourhood Plans.</p>
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	<p>also an approach endorsed by CYC and the consultants helping the Parish Council prepare the Plan. The list of exemptions in the Plan is already permitted in principle under national planning policy rules. A neighbourhood plan cannot amend these. The Policy has been introduced to give stronger protection to the draft Green Belt from inappropriate development.</p> <p>The newsletter distributed to all households in Earswick in November 2017 makes it quite clear why the policy on the Green Belt has been amended.</p> <p>Residents also had the opportunity to attend an open exhibition on the revised Plan on the 15th December 2017.</p> <p>Only a small number of residents (3) have queried this change.</p>
<p>developments. A list of carte blanche exemptions exacerbate those suspicions - especially as no attempt has been made in the text of the plan to justify their inclusion. May I suggest a set of clear and unambiguous explanations are needed in the text of the plan in the interests of gaining resident endorsement for the policy. Without such transparency there is potential for challenge and rejection of the NP at future stages in the approval process.</p>	

11	POLICY ENP 4: GREEN BELT	Resident 2	<p>I wish to register my dissatisfaction with a change that appears to have been made to the EPC Neighbourhood Plan. The change I refer to is at paragraph EPN4 and seems to offer open planning consent for fracking, P&R, engineering and 'right to build community hubs'. As this is a fundamental change to the original NP I believe this should have been given formal consultation.</p> <p>Can you please:</p> <ol style="list-style-type: none"> 1. formally register my objection 2. Provide me with an explanation as to why and how this fundamental change has come about 3. Advise if you will now be taking formal consultation on this significant amendment. 	<p>The inclusion of a specific Green Belt policy has been the subject of much consideration. Initially, it was unclear whether the rules governing the preparation of neighbourhood plans would allow the inclusion of a Green Belt policy. It was only after the Poppleton NP passed examination where we more certain that the NP could include such a policy.</p> <p>It is disputed that the Policy has not been subject to formal consultation. It was recognised that the inclusion of such a policy represented a major change, and this was one of the primary reasons it was determined to repeat the consultation on the draft plan. The draft Plan has been the subject of detailed consultation and publicity. This includes the drop-in consultation event held at the Parish Hall. It is not considered necessary or desirable to undertake further formal consultation on the Plan other than that it is statutorily required. NP rules require that it should be subject to a further round</p>
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12	POLICY ENP 4: GREEN BELT	Resident 3	<p>Policy ENP4 - Green Belt - appears to be a recent addition to Version 2 of the plan and does not include any explanatory note as to why this has been added or specific detail explaining what this relates to and the possible impact for Earswick residents. This newly added policy contains items that are extremely controversial and have seen in other parts of North Yorkshire strong local objections, in particular mineral extraction commonly known as "Fracking" the policy appears to accept without objection such activities in the green belt around Earswick without any consultation with residents. Furthermore this part also makes reference to other engineering operations and local transport infrastructure</p>	<p>of consultation at the next (Submission) Stage of the Plan's development.</p>	<p>Para. 134 has been extended to include reference to the fact that there are additional planning controls that apply to certain types of development in the Green belt that are outside the remit of the neighbourhood Plans.</p>
	<p>Policy ENP4 - Green Belt - appears to be a recent addition to Version 2 of the plan and does not include any explanatory note as to why this has been added or specific detail explaining what this relates to and the possible impact for Earswick residents. This newly added policy contains items that are extremely controversial and have seen in other parts of North Yorkshire strong local objections, in particular mineral extraction commonly known as "Fracking" the policy appears to accept without objection such activities in the green belt around Earswick without any consultation with residents. Furthermore this part also makes reference to other engineering operations and local transport infrastructure</p>			<p>The inclusion of a specific Green Belt policy has been the subject of much consideration. Initially, it was unclear whether national rules governing the preparation of neighbourhood plans would allow the inclusion of a Green Belt policy. It was only after the Poppleton NP passed examination where we certain that the NP and NPs more generally in York could include one due to special circumstances. It was recognised that the inclusion of such a policy represented a major change, and this was one of the primary reasons it was determined to repeat the consultation on the draft plan. It was agreed to align the text and policy with that contained in the Poppleton Neighbourhood Plan, as this successfully passed an independent examination and was viewed as good practice. It was also an approach endorsed by CYC</p>	

13	POLICY ENP 5: LOCAL GREEN SPACES	Resident 1	<p>which could see major and unsuitable developments forced on us because they have been supported in the Neighbourhood Plan.</p> <p>This also goes against the basic premise of the NP that there will be no further development of the green belt around Earswick.</p>	<p>and the consultants helping the Parish Council prepare the Plan. The list of exemptions in the Plan is already permitted in principle in the Green Belt under national planning policy rules. A neighbourhood plan cannot amend these. The fact they are listed should not be seen as the Plan's support for this type of development. The Policy has been introduced to give stronger protection to the draft Green Belt from inappropriate development.</p>	<p>Para. 147 has been extended to be more explicit.</p>
<p>The inclusion in policy ENP5 of an inaccurate list of Local Green Spaces (when considered against national criteria in paragraph 149).</p> <p>Paragraph 146 refers to green spaces within the built up extent of the village which are included in Policy ENP5. An examination of the listed spaces against national planning policy criteria set out in paragraph 149 reveals that only five of the seven appear to qualify.</p>			<p>The list was developed after detailed consideration and consultation.</p> <p>Each of the sites was assessed against the national criteria as set out in paragraph 77 of the National Planning Policy Framework. We are satisfied that they meet the criteria.</p> <p>We acknowledge, however, that there is inevitably an element of subjective judgement in applying these criteria, particularly in terms</p>		

	<p>of defining what makes a space “demonstrably special”. We have applied the criteria as consistently as we can.</p> <p>We have carried out a review of the two sites you have mentioned and are satisfied that they meet the criteria.</p>		
	<p>Two areas do not appear to fulfil the criteria: (1) the privately maintained fenced-off area that lies at the centre of the Earswick Chase development [misleadingly referred to as 'Fosslands Village Green'], and (2) the land to the front of 6 Northlands. The two sites can neither be said to be “valued for open access for sport, recreation and amenity”, nor “an area where community events are held” and should be removed from the list.</p>	<p>It is recognised that there is inevitably an element of subjective judgement in applying the reference to “very special circumstances” and “in accordance with City Council and national planning policies”.</p> <p>While we have some sympathy with your statement that those very special circumstances should be detailed, the statement is based on the wording contained in national planning policy which makes reference to “other than in very special circumstances”. It does not,</p>	<p>That the wording of the policy is more closely aligned to the relevant text in the National Planning Policy Framework, specifically “By designating land as Local Green Space local communities will be able to rule out new</p>
14	POLICY ENP 5: LOCAL GREEN SPACES	Resident 1	<p>Policy ENP5 goes on to include reference to very special circumstances for approving subsequent development on declared local open spaces “in accordance with City Council and national planning policies”. Those very special circumstances should be detailed in the text in the interests of transparency to avoid the parish becoming a future hostage to fortune.</p>

15	POLICY ENP 6: ECOLOGY & BIODIVERSITY	Natural England	<p>Natural England does not have any specific comments on this draft neighbourhood plan. We refer you to the attached annex which covers the issues and opportunities that should be considered when preparing a Neighbourhood Plan.</p>	<p>however, detail what these special circumstances might be To avoid any future tensions and confusion, it is agreed to align the text more closely with the relevant text in the National Planning Policy Framework, which states "By designating land as Local Green Space local communities will be able to rule out new development other than in very special circumstances".</p>	<p>development other than in very special circumstances".</p>
				<p>That you do not have any specific comments is noted. We welcome the attached annex. It contains some useful information and guidance that will strengthen the Plan.</p>	<p>That the policy and supporting text is amended to make more explicit reference to some of the key relevant issues and opportunities that should be considered when preparing a Neighbourhood Plan.</p>

Earswick Parish Neighbourhood Plan 2017-2037 – Consultation Statement

16	POLICY ENP 7: DISTINCTIVE VIEWS		No Comments Received.		
17	POLICY ENP 8: TREES & HEDGEROWS		No Comments Received.		
18	POLICY ENP 9: BUILDINGS & STRUCTURES OF LOCAL HERITAGE INTEREST	Historic England	Earswick contains 1 Grade II Listed Building. Earswick may also include other buildings, sites and areas which are of local historic interest. We would suggest that consideration be given to identifying any local heritage assets or areas which may be worthy of consideration as part of a local list.	The general support for this Policy and the buildings of local heritage and interest is seeks to protect and conserve is noted.	No Change.
19	POLICY ENP 10: PROTECTING IMPORTANT COMMUNITY FACILITIES		No Comments Received.		
20	POLICY ENP 11: ENHANCEMENTS TO TRANSPORT & HIGHWAYS		No Comments Received.		
21	POLICY ENP 12: PROTECTING FOOTPATHS/BRIDLEWAYS & CYCLEWAYS		No Comments Received.		
22	POLICY ENP 13: SAFE AND SECURE PARISH		No Comments Received.		

23	POLICY DEVELOPER CONTRIBUTIONS	14:	No Comments Received.	While it is accepted that there is a risk that some policies in the Plan may eventually be superseded by the emerging Local Plan, that does not render them unnecessary at this stage as the Local Plan is some way from adoption. While the draft Local Plan is a material consideration in the determination of planning applications, particularly as the existing Local Plan is significantly out of date, the weight attached to it is limited as it is not yet at an advanced stage of preparation and its policies are subject to change before it is adopted. The timescale for the adoption of the Local Plan cannot be certain, and it is probable that the Neighbourhood Plan will be made before the Local Plan is adopted. Its policies would then carry more weight than those of an emerging	Not relevant to the content of the Plan.
24	OTHER	Resident 1	<p>A rush towards submission of the NP (ahead of the approval of York's Local Plan) without any plausible explanation.</p> <p>Timing of the submission:</p> <p>Paragraph 142 confirms that a review of the NP will be necessary in the interests of consistency once York City Council's Local Plan (LP) has been approved. That being the case, logic suggests submission of the NP should be delayed to facilitate dovetailing with LP approvals.</p> <p>Paragraph 98 attempts to justify the decision not to delay production of the NP [until the LP is approved]. However, the statement that there are "a number of reasons" for the decision is not borne out by the sole premiss that is cited. It has been pointed out previously that claims the NP can save off speculative planning bids are disingenuous. The</p>	<p>While it is accepted that there is a risk that some policies in the Plan may eventually be superseded by the emerging Local Plan, that does not render them unnecessary at this stage as the Local Plan is some way from adoption.</p> <p>While the draft Local Plan is a material consideration in the determination of planning applications, particularly as the existing Local Plan is significantly out of date, the weight attached to it is limited as it is not yet at an advanced stage of preparation and its policies are subject to change before it is adopted.</p> <p>The timescale for the adoption of the Local Plan cannot be certain, and it is probable that the Neighbourhood Plan will be made before the Local Plan is adopted. Its policies would then carry more weight than those of an emerging</p>	Not relevant to the content of the Plan.

		<p>authority of the City Council's LP is required to deal with matters of site identification.</p> <p>The obvious advantages of delaying submission of the NP (aside from the check on consistency) are that account can be taken of: (1) newly revealed proposed additional development sites to meet revised Government housing targets; (2) soon-to-be-announced plans to use 50% of Diamond Wood for the upgrading of the A1237 Strensall Roundabout; and (3) the impact of emerging MoD plans to re-phase the release for development of the Strensall Barracks/Strensall Lines sites.</p> <p>May I suggest it would be in the best interests of residents for the submission of the NP to be delayed until the LP is approved.</p>	<p>Local Plan, including in relation to speculative planning applications.</p> <p>CYC has submitted comments on the policies of the Plan, and many of these relate to the relationship between the Plan and the emerging Local Plan.</p> <p>The timing of further progress on the draft Neighbourhood Plan will be carried out in conjunction and discussion with the City of York Council.</p>	
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Appendix 3

Community Engagement Drop-In Events Consultation Outcomes

1. Background

Earswick Neighbourhood Plan Working Party held five drop-in events on the development of the Neighbourhood Plan.

These took place in the Village Hall on:

Friday 31 September between 15:00 and 17:00

Saturday 1 October 2016 between 2.30 and 4.30

Monday 4 October 2016 between 10.00 and 12.00

Monday 12th December 2016 between 10.00 and 16.00

Friday 15th December 2017 between 15.00 and 19.00

The time and date of the events were purposefully selected to maximise attendance by both residents and stakeholders.

The aim of these events was to help inform the community on the progress of the Neighbourhood Plan and to gain feedback from residents and stakeholders on their views about the initial draft of the Plan and the emerging policies it contained.



2. Publicity

The drop-in event was promoted in a variety of ways:

- A letter to all residents;
- Invitations to stakeholders such as City of York Council officers and members;
- Through the parish newsletter;
- Working Party members promoted the event;
- Posters were placed across the Parish in the lead-up to the event and on the day; and
- Through the Parish website.

3. Format of Event.

Sign in	Working Party members welcomed attendees on arrival and asked them to complete a contact sheet that recorded brief details of where the individual lived and the age range/gender of attendees.
Introduction	Several display boards were made available to view. The format of the event was explained to people who attended.

<p>Consultation on key issues</p>	<p>A series of display boards were positioned across the room. Each focused on a specific theme contained in the Plan including the emerging policies. These boards were:</p> <ul style="list-style-type: none"> ▪ Housing Development ▪ Landscape and Environment ▪ Local Facilities ▪ Transport and Highways ▪ Safety and Security ▪ Developer Contributions <p>Copies of the draft Plan were also made available to view and take away, as well as documents explaining what is a neighbourhood plan and the process involved in preparing one</p> <p>Having read the plan and seen the display materials, attendees were asked to comment on each topic using the form supplied. A number of written comments were also received after the events that have been incorporated into the results.</p>
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4. Results

Over 150 people attended the events.