City of York Local Area SEND Partnership

Operational Plan 2023-2025

Introduction

This operational plan covers the financial years 2023-24 and 2024-25 and focuses on the operational delivery of the Local Area SEND Strategy, 2021-25. The operational plan is a partnership document which outlines the actions the partnership will take over the next two financial years to deliver the ambitions outlined in the SEND Strategy. The plan has been developed through joint partnership (co-production) with parents and carers.

The actions in this operational plan build on and embed the progress made on delivering the priorities in our written statement of action and the delivery of the Safety Valve agreement.

This operational plan focuses on actions which are to be delivered by joint partners across education, health and care and we recognise that partners will have organisational plans which sit alongside this partnership plan. This plan however provides the overview of the joint commitment to delivering the ambitions outlined in the SEND Strategy, 2021-25.

The Strategy will be reviewed in 2025 and between 2023 and 2025 work on the operational plan will respond to the government's SEND and AP Improvement Plan in order to develop the local area inclusion plan.

Governance

The SEND Partnership Board will hold partners to account for the delivery of the actions in this operational plan. The SEND Partnership Board will receive progress reports on the actions taken as will the local Place Board, the Health and Wellbeing Board. Progress reports will also be shared with the ICB executive, City of York Council's Executive and Corporate Management Team, the York Schools and Academies Board and Schools Forum.

Our Vision

That York is an inclusive city which delivers the best start in life for all children and young people with SEND. Our ambition is to deliver services (public, community and voluntary sector) which are delivered in an integrated way at the right time, from the right places and that all of our children are able to live their best lives in York.

The SEND Strategy, 2021-25

The SEND Strategy describes our priorities as a local area partnership. The priorities are:

- 1. Voice the voice of children and young people is paramount
- 2. Sufficiency the right support is in place in the right place at the right time
- 3. Early Intervention children and young peoples needs are identified at the earliest opportunity
- 4. Transition effective transition is secured so that young people are able to live the best adult lives they can

Central to the delivery of the strategy is our co-produced SEND outcomes framework. Young people, parents and carers have told us that the most important outcomes for children and young people to achieve are:

- I am healthy
- I have a choice and am heard
- I am safe
- I achieve my goals
- I am included
- I can overcome challenges and difficulties on my own or with support
- I am becoming independent

Delivery of these outcomes is the way in which we measure the success of our actions as a local area partnership.

Local Area SEND Inspection Revisit

The local area SEND inspection revisit took place in November 2022 and captured the progress that partners had made on addressing the 4 areas of significant weakness that had been identified by Ofsted and the CQC in December 2019. Ofsted and CQC judged that the local area had made sufficient progress in addressing the areas of weakness which included:

- Leadership and governance of SEND in the local area
- Joint commissioning
- Co-production
- The quality and consistency of education, health and care (EHC) plans

As a local area partnership, we have worked hard to improve in all 4 areas, however we are not complacent and recognise that there is still much to do to realise the ambition outlined in our SEND Strategy.

The development and implementation of the local area operational plan will provide the framework for the evaluation of the impact of the SEND Strategy but will also drive the continuation of our SEND Improvement journey between 2023-25.

Work will continue to embed the progress made on delivering the priorities outlined in the written statement of action. In the area of leadership and governance a specific focus will be placed on improving the footprint of social care within our improvement journey. This will include:

- Regular representation from social care at the SEND Partnership Board
- Senior leadership of SEND through the appointment of a Designated Social Care Officer within the Children's Social Care Senior Management Team
- Improvements in the quality and consistency of social care advice in education, health and care plans as evidenced through audit
- Continuous development of integrated working across education, health and social care

Priority 1: Voice: the voice of children and young people is paramount

Action	Impact	Owner	Completed by
1.1 All partners have received	The voice of children and young	City of York Council children's	December 2023
training on the effective	people is consistently being used	services	
gathering of voice	by all partners to inform decision	Health commissioners and	
	making and service delivery and	providers	
	improvement	Education providers	
	90% of Children and young		
	people who have participated in		
	voice activities feel listened to		
	and report that they find it easy		
	to share their views and can see		
	how their voice is used by the		
	local area partnership.		
	The voice of children and young		
	people with SEND is evident in all		
	education, health and care plans.		
	Audits of plans show that 90% of		
	pre-16 plans and 95% of post 16		
	have outcomes which are clearly		
	linked to the child's voice.		
1.2 Review and improve the local	85% of Children, young people,	City of York Council (LB)	January 2024
offer to ensure that it is	parents and carers surveyed		
accessible, up to date and	report that they feel better		
	informed about the local offer.		

relevant. Model this on the Live Well York approach 1.3 Develop and publish 'easy read' one-page guides to support children and young people, parents and carers to navigate the SEN systems across education, health and care	The local offer is evidenced in 90% of all new EHCPs. Children and young people, parents and carers feel better informed about local services and decision- making processes. There is a 60% reduction in complaints about communication issues.	City of York Council (LB) Health Social care	
1.4 Provide training on the Mental Capacity Act and the rights of the young person at 16	The voice of young people post 16 is paramount in the EHCP and annual review process. 90% of post 16 EHC plans have outcomes directly informed by the young person's voice. Preparation for adulthood is better understood by parents/carers. 90% of parents/carers surveyed feel that they are better informed about what happens when an EHC plan ends.	Preparation for Adulthood team (includes education, health and care)	

1.5 Broaden the membership	The number of parents/carers	York Parent Carer Forum	
and reach of the Parent Carer	attending meetings and events		
Forum	continues to increase.		
	The Parent Carer Forum is		
	developed as the strategic		
	convenor for parent/carer voice		
	groups across York.		

Priority 2: Sufficency: the right support is in the right place at the right time

Action	Impact	Owner	Completed by
2.1 The Integrated data	The SEND Partnership Board is	The SEND Partnership Board	On-going
dashboard continues to be	holding delivery partners to		
developed and is being used to	account through analysis of the		
inform decision making and	integrated data dashboard.		
commissioning across education,	The data dashboard		
health and care	demonstrates how the outcomes		
	framework is being delivered		
	across the local SEND		
	partnership.		
2.2 Community based support	Joint commissioning of	City of York Council All Age	Financial years 2023/24 and
for children, young people and	community- based support is	Commissioning Team	2024/25
families continues to be	evidence informed and		
developed based on learning	outcomes based.	Health commissioners	
from the implementation of the	The quality and sufficiency of		
Autism Hub. This will inform the	community -based support		
development of SEND support	continues to improve through		
through the family hubs.	the community and voluntary		
	sector and development of		
	family hubs.		
	Parent/carer voice shows that		
	85% of parents surveyed know		
	where they can access support		
	from community -based services,		
	including family hubs.		
2.3 The Learning Support Hub	Schools and other partners	City of York Council	September 2023
model will be evaluated and			

further developed to support the graduated response based on the			
ithrive model (getting more help)	0.55	0:: 5:4 1 0 ::1	
2.4 SEND Capital schemes	Sufficient appropriate school	City of York Council	July 2024
completed to extend and	places have been developed so		
develop sufficient school places	that children are receiving the		
to meet needs identified through	right support at the right time		
SEND place planning assessment	and in the right place.		
	94% of children with SEND		
	achieve their first choice of		
	school at primary/secondary		
	phase transfer.		
2.5 Implement task and finish	The local SEND Partnership has	City of York Council	September 2023
groups to review sufficiency of	improved communication with	Health	September 2023
access to therapies in City of	parents/carers.	Social Care (children and adults)	
York.	parents/carers.	Social Care (criticien and addits)	
TOIK.	A 60% reduction in mediations		
Dayalan joint protocols and			
Develop joint protocols and	and tribunals by 2025.		
pathways to be shared with			
parents/carers re: Speech,			
Language and Communication			
Therapy, Occupational Therapy			
and sensory interventions.			

Priority 3: Early intervention: Children and young peoples needs are identified at the earliest opportunity

Action	Impact	Owner	Completed by
3.1 Develop, publish and	A consistent and transparent	City of York Council	September 2023
implement an Ordinarily	graduated response is in place	(Effectiveness and Achievement)	
available provision document	across the City.	and York Schools and Academies	
which supports transition	Children and young people at	Board	
between educational phases	SEN support receive a consistent offer.		
	The plan do review cycle is	Parent Carer Forum	
	consistently used across all	SENDIASS	
	settings and schools.		
	Parents and carers have greater		
	confidence in the consistency of		
	mainstream education,		
	particularly at points of		
	transition.		
	Attendance of SEN Support and		
	EHC cohort improves and is at		
	least 93%		
	The percentage of children with		
	SEN in mainstream settings is		
	above national averages.		
	A reduction in EHE and EOTAS		
	requests.		
3.2 Support the scale up of Early	Early identification and targeted	City of York Council (Early	August 2023
Talk for York (ETfY) to ensure	intervention to ensure that	Years/Social Mobility)	
that there is a city-wide	speech, language and	Health Commissioning	
	communication needs can be		

implementation of the approach (0-5). Scale up the use of the ETfY approach/principles to support children and young people 5-16 with speech, language and communication needs identified at SEN support	better supported in mainstream settings and schools. Attainment data shows improvement in outcomes for children identified at SEN support. A reduction in referrals to Speech and Language Therapy Outcomes in Year 1 phonics are above national average for all pupil groups.		
3.3 Develop a toolkit and implement training for professionals, parents and carers to spot early triggers and early interventions to support children and young people who cannot attend school due to anxiety Jointly commission School Reintegration workers to work with children, young people, families and schools to successfully support children at risk of withdrawing from school due to anxiety	Schools are more confident in supporting children with anxiety around attendance A reduction in the numbers of severely absent children	City of York Council (EPS service) City of York Council (Inclusion Service) Specialist Teaching Team CAMHS Mental health support teams Parent carer forum SENDIASS	January 2024

3.4 Work with the Teaching School Hub to continue to develop SEND training programmes for teachers to support the implementation of quality first teaching and learning in mainstream schools.	There is greater consistency across schools in the implementation of ordinarily available provision in mainstream. A reduction in requests for statutory assessment. A reduction in EHE and EOTAS	Pathfinder Teaching School Hub	Ongoing
3.5 Work with education providers to develop neuro-diverse friendly settings, schools and colleges.	School attendance of neurodiverse children and young people improves. Teachers and support staff feel better able to support neurodiverse children and young people. A reduction in suspensions and permanent exclusions of neurodiverse children and young people.	City of York Council York Schools and Academies Board York Schools Forum Autism Education Trust Health providers Parent Carer Forum	Pilot settings/ schools worked with in academic year 2023-24 Extension of pilot 2024-25

Priority 4: Transition: effective transition is secured so that young people are able to live the best adult lives they can

Action	Impact	Owner	Completed by
4.1 Annually review and update	Evidence informed decision -	City of York Council Public Health	Annually
the SEND JSNA to inform	making is securely in place in the		
sufficiency planning and joint	local area.		
commissioning			
	The allocation of resources by		
	the local area SEND partnership		
	is more effectively targeted.		
4.2 Continue to develop shared	Evidence informed decision -	Education	Ongoing
data sets and intelligence sharing	making is securely in place in the	Health	
across education, health and	local area.	Social Care	
care to support transition for			
individuals with EHC plans and to	The allocation of resources by		
identify population level trends	the local area SEND partnership		
to inform joint commissioning.	is more effectively targeted.		
4.2 All partners to ensure that	Evidence from audit shows that	Education	July 2024
preparation for adulthood	95% of post 14 EHC plans have	Health	
outcomes are identified and	preparation for adulthood	Social Care	
recorded in all EHC plans from	outcomes recorded by July 2024		
age 14.			

	Review and setting Preparation for adulthood outcomes are a mandatory part of the annual review process.		
4.3 Co-produce and publish the local area Preparation for Adulthood protocol	Children and young people, parents and carers and professionals have a clear understanding of the preparation for adulthood pathway in York. The transition from EHC plans is transparent and well understood by all partners and stakeholders.	Transitions working group	December 2023
4.5 Transition plans are developed and implemented for all young people with an EHCP from the age of 16	Parents and carers understand the process of transition and plans can be ended at the right time to support independence outcomes.	City of York Council Preparation for Adulthood team	July 2025
4.6 Improve pathways to employment through the implementation of the Supported Internship Hub	Supported internships are fully developed as a pathway to employment in York The number of young people accessing supported internships shows and annual increase between 2023 and 2025.	City of York Council Skills Team	September 2023