Murton Parish

Neighbourhood



Strategic Environmental
Assessment Screening Report

Submitted Version

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Plan

2024-2044



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1 Introduction

- 1.1 Strategic Environmental Assessment (SEA) is a systematic and comprehensive process for evaluating the environmental effects of a plan or programme in order to ensure that environmental implications are taken into account before any decisions are made. The Murton Parish Neighbourhood Plan (MPNP) SEA has been prepared in line with the procedures prescribed by the Environmental Assessment of Plans and Programmes Regulations 2004 (the SEA Regulations) which transpose into national law the EU Strategic Environmental Assessment (SEA) Directive¹
- 1.2 Under this Directive, Neighbourhood Plans may require SEA but this is very much dependent upon the content of the plan. For plans that 'determine the use of small areas at local level' or are 'minor modifications' to existing plans, the Directive only requires SEA where they are likely to have significant environmental effects. The expressions 'small area' and 'local level' are not defined in the Directive and must be interpreted in relation to the nature and scope of a particular plan. Screening is needed to determine whether such plans are likely to have significant environmental effects.
- 1.3 Annex II of the Directive lists criteria for determining the likely significance of the environmental effects of plans and to be used in a screening exercise. The findings of the exercise must be subject to consultation with Historic England, the Environment Agency and Natural England. The results of the screening process must be detailed in a Screening Statement, made available to the public.
- 1.4 This Screening Report is an assessment as to whether the Draft Murton Parish Neighbourhood Plan, requires a Strategic Environmental Assessment in accordance with the Directive.
- 1.5 A Neighbourhood Plan may also require a Habitats Regulations Assessment (HRA) in accordance with Articles 6(3) and (4) of the EU Habitats Directive and with Regulation 61 of the Conservation of Habitats and Species Regulations 2017 (as amended). A HRA is required when it is deemed likely that there will be significant adverse effects on Designated European Sites (Natura 2000²) as a result of the implementation of a plan/project. Sites within

² Natura 2000 is a network of nature protection areas in the territory of the European Union. It is made up of Special Areas of Conservation and Special Protection Areas designated respectively under the Habitats Directive and Birds Directive. The network includes both terrestrial and Marine Protected Areas.

¹ Directive 2001/42/EC on the assessment of the effects of certain plans and programmes on the environment

15km of the MPNP area boundary, together with any additional downstream sites that may be hydrologically linked to the plan's zone of influence are included and considered to be a suitably precautionary starting point for the assessment of the plan. This is consistent with the draft HRA prepared for the emerging City of York (CYC) Local Plan.

- 1.6 Within the Murton Parish there no Nationally Significant Nature Conservation sites but four have been considered as Sites of Importance to Nature Conservation (SINC) (Annex 1).3.
- 1.7 The MPNP sets out clear policies to protect the countryside, Local Green Spaces, ecology and biodiversity as well as woods, hedges and hedgerows, ditches and grass field margins within the Parish. There are no sites allocated for development.
- 1.8 Where it is relevant to the MPNP policies, issues impacting on the following are considered:
 - historic environment and landscape (including listed buildings and scheduled monuments)
 - population and community including health and wellbeing
 - local facilities
 - transportation (including cycling walking, PRoWs), and
 - employment.

2 Strategic Environmental Assessment (SEA) Legislation

- 2.1 The need for environmental assessment of Neighbourhood Plans stems from the European Directive 2001/42/EC and was transposed into English law by the Environmental Assessment of Plans and Programmes Regulations (EAPP) 2004, or SEA Regulations.
- 2.2 SEA is a mechanism for considering and communicating the likely significant effects of an emerging plan, and reasonable alternatives in terms of key environmental issues. The aim of the SEA is to inform and influence the planmaking process with a view to avoiding or mitigating negative environmental effects and maximising positive effects. Through this approach, the SEA for the Neighbourhood Plan seeks to maximise the emerging Neighbourhood Plan's contribution to sustainable development.
- 2.3 The SEA Directive aims to ensure a high level of protection for the environment and to integrate environmental considerations into the preparation of plans. The screening procedure is based on criteria set out in Schedule 1 of the EAPP Regulations 2004. The report assesses the Neighbourhood Plan against the criteria, and on that basis, sets out whether an SEA is required. Figure 1 sets out the basic framework for establishing whether an SEA will be required.

Planning Context

- The Plan, once adopted, will form part of the development plan for the authority, specifically for the Murton Parish Neighbourhood Plan Area. In accordance with the Neighbourhood Planning Regulations (2012, as amended), the Plan will need to be in general conformity with the strategic policies which are adopted by the relevant local authority (City of York Council).
- 2.5 The emerging new Local Plan was submitted for Examination in May 2018 and has reached an advanced stage of the Examination process; 5 phases of hearings have concluded and Main Modifications consultation was held in February/March 2023. When adopted, the Local Plan sets the spatial strategy and planning polices relevant for the authority, including the level of housing and employment growth as well as establishing strategic sites to deliver its strategy and more detailed Development Management policies.
- 2.6 Until such time as the City of York Local Plan is adopted, there is a range of relevant planning policy applicable. The saved Yorkshire and Humber RSS policies referring to York's Green Belt, including the associated proposals map sets the strategic context for the general extent of the Green Belt around York to six miles from the city centre. As part of the new Local Plan, City of York will be defining the detailed Green Belt boundaries in the authority for the first time, including around the village of Murton. Additionally, the Council has six adopted Neighbourhood Plans which form part of the city's development plan, none of which are in proximity or adjacent to Murton. The adopted plans are:
 - Upper and Nether Poppleton
 - Rufforth with Knapton
 - Earswick

- Huntington
- Strensall with TowthorpeMinster Precinct

3 The Murton Parish Neighbourhood Plan

What is the Murton Neighbourhood Plan?

- 3.1 Murton Parish Neighbourhood Plan (MPNP) area was designated on July 23rd 2015. The designated area specified in the MPNP consists of the whole of the Parish area. (Figure 1).
- The purpose of the MPNP is to provide a set of statutory planning policies to guide development within the Parish over the period to 2044 and has been prepared by the Murton Parish Neighbourhood Plan Working Party on behalf of the qualifying body, Murton Parish Council.

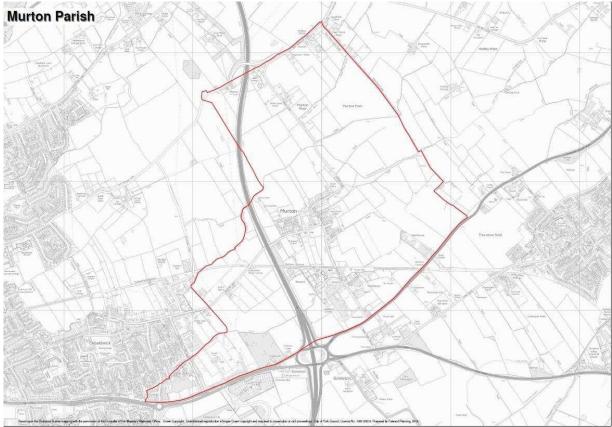


Figure 1: Murton Parish Neighbourhood Plan: Designated area agreed by the City of York Council, July 25th 2015.

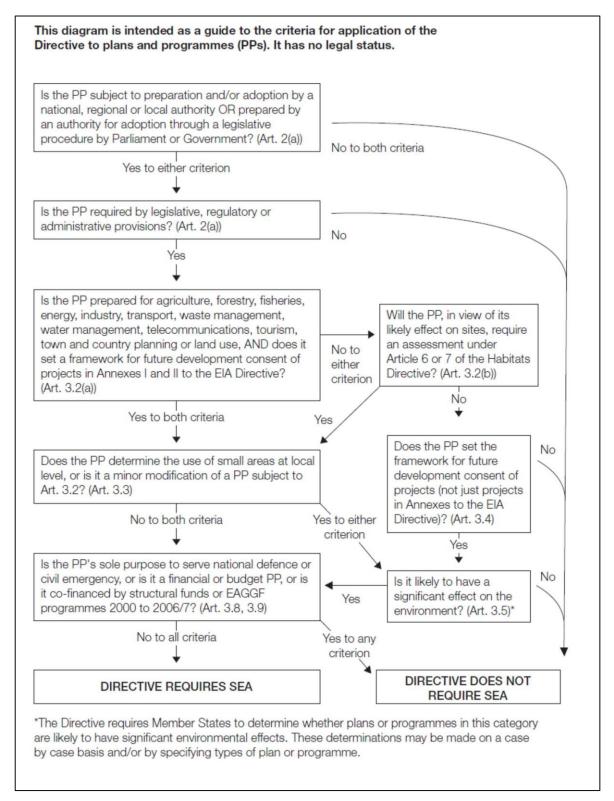
- 3.3 The aim of the Plan is to influence change in Murton Parish, not to prevent it. By working with residents and other local stakeholders, future developments will be welcomed but need to be sympathetic and protect the historic character and rural environment of the area.
- 3.4 The Neighbourhood Plan sets out a clear direction for the Parish that has been developed by the people and businesses and other interested organisations in the area.

- 3.5 The aims of the Murton Neighbourhood Plan are to:
 - ensure that the Parish is a sustainable settlement, offering a balanced mix of uses, including a range of employment and community facilities.
 - maintain Murton's distinctive character as a rural settlement on the edge of York.
 - allow Murton to adapt to meet current and future needs.
 - ensure that any new development has a strong sense of place, creating safe, convenient and sustainable environments.
- 3.6 In order to deliver these aims, the Plan sets out a number of Parish-wide policies. These indicate how new development proposals will be assessed in order to ensure that the development is sustainable and does not have a detrimental impact upon the Parish. Policies also provide protection to important environments and natural assets, including Local Green Spaces, as well as supporting the provision of community infrastructure.
- 3.7 It is a requirement of the Localism Act 2011 that neighbourhood plans must be in general conformity with the strategic policies of the Local Plan. Murton lies within the City of York and must therefore be in general conformity with the emerging City of York Local Plan Screening Process.

Murton Parish SEA process

3.8 The Pre-Submission Murton Neighbourhood Plan was consulted on by the Parish in 2021. Since this report, the contents of the Neighbourhood Plan have evolved to respond to the evolution of the Local Plan and national planning updates ahead of its adoption. As part of this evolution, the Council have supported in the SEA Screening Assessment process alongside the Parish.

Figure 2: Application of criteria of the SEA Directive to Plans



4 The Screening Process

SEA Screening Method

- 4.1 The process for determining whether or not an SEA is required is called screening. The SEA screening is a two stage process:
 - Stage 1 considers the Neighbourhood Plan generically against the SEA Assessment criteria specified in the national guidance (A Practical Guide to the Strategic Environmental Assessment; Figure 2). Where it is determined that there is a potential for a Neighbourhood Plan to have a significant effect on the environment, it will be necessary to progress to Stage 2.
 - Stage 2 involves testing the Neighbourhood Plan against the criteria set out in the SEA Directive Article 3 (5) Annex II, to determine the likely significance of environmental effects.

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SEA Screening

4.2 Table 1 provides a generic assessment of the Neighbourhood Plan against the SEA Assessment criteria.

Table 1: Establishing whether there is a need for an SEA

| Stage | Y/N | Reason |
|---|-----|---|
| 1. Is the plan or programme subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a)) | Y | Neighbourhood plans may be prepared under the provisions of the Town and Country Planning Act 1990, as amended by the Localism Act 2011. They are drawn up by a qualifying body, which, in the case of Murton, is the Parish Council. It is subject to examination and referendum. If the Plan receives 50% or more affirmative votes at referendum, it will be 'made' by the local planning authority (City of York Council) |
| 2. Is the PP required by legislative, regulatory or administrative provisions? (Art. 2(a)) | N | The preparation of a Neighbourhood Plan is optional. Once 'made', it will form part of the statutory Local Plan for the area and will be used in the determination of planning applications. It should therefore continue to be screened under the SEA Directive. |
| 3. Is the Plan prepared for agriculture, forestry, fisheries, energy, industry, transport, waste | Υ | The Neighbourhood Plan has been prepared for town and country planning and land use and sets out a framework for |

| Stage | Y/N | Reason | | |
|---|-----|---|---|--|
| management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annex I and II to the EIA Directive? (Article 3.2 (a) | | Once 'mad statutory do used when applications developme | evelopment pl making decis s that could ir | rm part of the lan and will be ions on planning nclude ill under Annex I |
| 4. Will the Plan, in view of its likely effects on sites, require an assessment for future development | | Local European Designated Sites have been identified using data from Natural England. | | |
| under Article 6 or 7 of the Habitats Directive? (Article 3.2(b)) | | Site Name | Designation | Clostest Distance (approx. km) |
| | N | Strensall Common | SAC | 4.3 km |
| | | River Derwent | SAC | 3.8km |
| | | Lower Derwent Valley | SAC, SPA, Ramsar | 8.5km |
| | | Humber Estuary | SAC, SPA, Ramsar | Approximately 30km downstream via River Ouse |
| | | Given that the MPNP does not allocate sites for housing, other forms of development, amend existing or introduce Limits to Development or have any direct connectivity with the SAC it is unlikely that it will have a significant adverse effect upon any European sites. | | |
| | | HRA scree individual control (adverse) of the plan. The necessary of the HRA properties | ning report identifier cumulative of the cumulative of the conclusion to continue to cocess, an Aport, as part of the continue to the cocess. | |
| 5. Does the Plan determine the use of small areas at local level OR is it a minor modification of a PP subject to Article 3.2? (Article 3.3) | Y | Appendix 1 planning po quality desi Green Spa environmer uses in the | ce, protect the nt and suppor Parish area s | o land use ourage high e areas of Local |

| Stage | Y/N | Reason |
|--|-----|---|
| | | Once 'made' the Plan would form part of the statutory development plan and be used when determining planning applications at the local level. |
| 6. Does the Plan set the framework for future development consent of projects (not just projects in annexes to the EIA Directive)? Article 3.4) | Y | A neighbourhood plan once 'made' forms part of the statutory development plan and will be used to assess planning applications and other planning decisions within the Plan Area. Therefore, it sets the framework for future developments at a local level. It seeks to provide applicants/decision makers with a clear indication of how to react to a development proposal to ensure, for example, that local character is protected, for example ENV2 Green Infrastructure, ENV3 Historic Environment ENV5 Alterations and Extensions. These provide a framework to consider planning applications for housing related development. |
| 7. Is the Plan's sole purpose to serve the national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Article 3.8, 3.9) | N | The Neighbourhood Plan does not have a sole purpose that falls within any of these categories. |
| 8. Is it likely to have a significant effect on the environment? (Article 3.5) | | A neighbourhood plan could potentially have an effect on the environment. However, whether this is significant depends on the proposals in the Plan. |
| | | The focus of the Plan is to shape development to meet local needs and support sustainable development, so that any adverse impacts on the local environment are minimised. |
| | ? | The Plan policies seek to conserve and enhance the natural and built environment. It seeks, for example, to protect and enhance biodiversity and identifies Local Green Spaces for protection. |
| | | As the Plan, does not allocate sites for housing or other forms of development; does not amend or introduce Limits to Development and has proposed a suite of policies to protect and where possible |

| Stage | Y/N | Reason |
|-------|-----|--|
| | | enhance the built and natural environment, it is considered that it is likely to have a positive impact on the environment. |
| | | Any potential environmental effects of the Neighbourhood Plan will be determined through stage 2 of this screening assessment. (see Figure 3). |

- 4.3 The results of the preceding assessment indicate that, depending upon the content of a Neighbourhood Plan, a Strategic Environmental Assessment may be required.
- 4.4 Question 8 in Figure 2 refers to whether the Neighbourhood Plan would have a significant effect on the environment. The proposals within the Plan will thus be assessed against the criteria from Annex II of the SEA Directive and Schedule 1 of the Environmental Assessment of Plans and Programmes Regulations (2004).

Figure 3: Murton Parish Neighbourhood Plan and the SEA Directive

| Criteria | Assessment | | | |
|--|---|--|--|--|
| (1) The characteristics of the plans, having regard to: | | | | |
| (a) the degree to which the plan sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources; | The Neighbourhood Plan, if made, would form part of the statutory development plan. It would set a local policy framework for development proposals which are local in nature and which the community and stakeholders consider are important to the sustainable development of the Parish. This is the geographical extent on which the Plan could have the greatest impact. The Plan sets local criteria against which development proposals should be assessed in conjunction with other development plan documents (including the Local Plan). It will have a positive influence for the natural and historic environment of the parish by highlighting those assets that should be protected from any future development and the quality of development expected. | | | |
| | The Plan sits within a wider strategic framework set by the National Planning Policy Framework | | | |

| Criteria | Assessment |
|--|---|
| | (NPPF) and existing and emerging City-Wide local planning policies. It supports, and is in general conformity with, the strategic policies proposed in the emerging City of York Local Plan. |
| (b) the degree to which the plan influences other plans and programmes including those in a hierarchy; | The Neighbourhood Plan sits in the lower tier of the planning policy hierarchy and must be in conformity with approved City of York local planning policies and the NPPF. It, therefore, supports the implementation of higher tier policies at the neighbourhood level and, as such, is considered unlikely to have a significant influence on other plans and programmes. |
| (c) the relevance of the plan for the integration of environmental | The Neighbourhood Plan, as advocated by the NPPF, is underpinned by the principles of sustainable development. |
| considerations, in particular with a view to promoting sustainable development; | The Plan's Vision is to sustain the area's most valued attributes, whilst also ensuring it plans for the future to ensure the continuing health, happiness and well being of all residents. Similarly, the Plan strives to achieve this vision by ensuring development protects the character, local green spaces, community facilities and the local economy. |
| | The following Plan policies in particular contribute to sustainable development at the local level: ENV1, ENV2, ENV3, ENV4, ENV5, ENV6, EMP1, HAC3 |
| (d) environmental problems relevant to the plan; and | The Plan will not introduce any environmental problems, rather it will seek to support environmental issues in the Plan Area. |
| | The Plan contains measures to address environmental problems. These are notably in relation to protecting important ecological sites, Local Green Spaces, as well as conserving nature conservation sites and heritage assets (designated and non-designated). Policies ENV1: Local Green Space and ENV2: Green infrastructure seek to protect these areas as green space. |

Given that the Plan does not allocate land for housing or other forms of development; does not amend or introduce defined Limits to Development and has proposed a suite of policies to protect and where possible enhance the built and natural environment, it is likely to have a positive but not significant effect, and unlikely to have a significant adverse impact, on the environment.

(e) the relevance of the plan for the implementation of Community legislation on the environment (e.g. plans linked to wastemanagement or water protection). It must be in general conformity with higher-level plans that comprise the City of York Local Plan. This will be developed with regard to European Community legislation on the environment. Consequently, the policies of the Plan are not considered to be relevant to the implementation of EC legislation.

- (2) Characteristics of the effects and of the area likely to be affected, having regard, in particular, to:
- (a) the probability, duration, frequency and reversibility of the effects;

The Plan relates to specific, small scale issues ensuring that any development coming forward through the Local Plan will deliver the maximum local benefits. It addresses specific local development management issues, complementing the higher level strategic policy framework already established through the adopted Local Plan and national policies (NPPF).

Given that the Plan; does not allocate sites for housing or other development and has proposed a suite of policies to protect and where possible enhance the built and natural environment, the probability of adverse environmental effects is highly unlikely. Overall, it is considered through the application of its policies, the Plan is likely to have positive environmental effects.

In particular:

 the Plan is likely to have a positive effect on biodiversity as a number of valued local green spaces and local sites of ecological sites have been identified for protection, in addition to those statutory sites protected through the Local Plan (ENV2).

| | The Plan sets out policies to protect local amenity value and heritage and thus likely to have a long term positive effect on the built environment (ENV3 and ENV4). |
|---|---|
| | The duration of the positive effects outlined above are likely to be long term. However, due to the small scale and nature of the issues considered in the Plan, it is considered any effects will be low in frequency and reversible. |
| (b) the cumulative nature of the effects; | The effects of the Plan need to be considered alongside the City of York adopted and emerging Local Plans. The Plan is required to be in general conformity with the adopted Local Plan. The Plan does not propose more development than the emerging Local Plan for the area. |
| | The cumulative effects of proposals within the Plan are unlikely to be significant on the local environment. Any cumulative impacts are likely to be beneficial. |
| (c) the transboundary nature of the effects; | The Plan establishes locally distinct development management policies for Murton Parish and thus the majority of effects will be localised to the Parish. |
| | The exception to this is consideration for landscape and biodiversity, which is likely to have a positive impact beyond the Parish and supporting policies for the historic environment which will have a long term positive impact on maintaining the wider character of York. |
| (d) the risks to human health or the environment (e.g. due to accidents); | No significant risks to human health or the environment have been identified. The Plan seeks to create the conditions to improve human health by improving access to green spaces and the countryside, as outlined in Policies ENV1 Local Green Space and ENV2 Green Infrastructure having a positive effect. |
| (e) the magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected); | The Neighbourhood Plan is concerned with development within Murton Parish, which has a population of 656 (2021 Census), 263 households (2021 Census) and covers an area of 340 hectares. There are two main areas of defined settlement. One is the village at the heart of the Parish, with 139 dwellings and which has a core designated as a Conservation area. The other is |

adjacent to the Hull Road on the southern boundary with 119 dwellings. Of these, 6 are in Grimston and along the Stamford Bridge Road. The potential for environmental impacts is likely to be minimal and limited to the Plan area. The exceptions to these are the policies seeking to protect and enhance biodiversity. (f) the value and vulnerability Murton has natural characteristics and cultural of the area likely to be heritage. affected due to: (i) special natural The Plan area has a rich historical environment characteristics or cultural including sites and buildings of architectural and heritage; historic interest. Much of the traditional core of the village is protected by its designation as a (ii) exceeded environmental Conservation Area. quality standards or limit values: The Plan recognises the value and vulnerability of (iii) intensive land-use; and the local historical character through the application of Policies ENV3 Historic Environment, ENV4 Design and ENV5 Alterations and Extensions. The Plan area includes 4 Grade II Listed Buildings. Development presents the potential for effects upon heritage assets and their settings in the Plan area. However, no development as such is proposed, and the approach to managing effects on heritage is positive using the policies stated above. The Parish has one site identified as a Site of Importance for Nature Conservation (SINCS) and a number of Sites of Local Interest. The Plan supports the designation of the Sites of Local Interest as SINCS and the degree of protection and recognition this provides them in policies relating to Local Green Space (ENV1) and Green Infrastructure (ENV2). The Neighbourhood Plan will not create conditions for intensive land-use. Development likely to have a detrimental effect on heritage assets will be refused and all development is expected to conserve and enhance the special qualities of the Green Belt, including its openness. (g) the effects on areas or The landscape character is largely open and landscapes which have a undeveloped, supported in part by the

recognised national, Community or international protection status. designation the vast majority the Parish as draft Green Belt.

The emerging Local Plan conserves areas important to York's historic character and setting as part of its strategy for locating development. Part of these areas fall within the Plan area, including 'areas preventing coalescence' between Murton Village and the urban extent of the near Hull Road.

As no development is proposed as part of the Plan, direct effects are unlikely to occur. However, given the protective nature of the policies concerning the landscape, including support for the draft Green Belt, the Plan is expected to have positive effects.

5 SEA Screening Conclusion

- This screening report has explored the potential effects of the Murton Parish Neighbourhood Plan with a view to determining the likely requirement for an environmental assessment under the SEA Directive. Based on the SEA Screening Assessment set out in Figure 3 above, it is concluded that there are unlikely to be significant environmental effects.
- 5.2 The Murton Parish Neighbourhood Plan is a lower tier plan in the hierarchy of planning documents for the area and therefore has limited influence on other plans or programmes.
- 5.3 The Plan does nor allocate any development sites; but instead provides criteria based policies to help guide development that is likely to come forward under the policies set out in the emerging Local Plan. The criteria set out for development in the Plan are likely to prove beneficial in terms of mitigating against possible impacts of the emerging Local Plan policies.
- 5.4 Having taken all the policies in the Plan into account, in accordance with the topics cited in Annex 1(f) of the SEA directive, this screening opinion has concluded that a full SEA is not required.

6 Conclusion

The SEA screening finds that no significant effects are likely as a result of the implementation of the Neighbourhood Plan. On this basis, a full SEA will not be required to be undertaken.

Appendix 1: Murton Parish Neighbourhood Plan Policies

Policy ENV1: Local Green Space

Local Green Spaces as identified below and shown within figures 1a and 1b (Annex 1) should remain as open space and their community value must be maintained or enhanced. These are:

The village pond, off Moor Lane
The village green, Murton Way
Allotments, Moor Lane
The Grassed area, off Osbaldwick Link Road

Development proposals that would result in the loss of, or have a significant adverse effect on, an identified Local Green Space will not be supported.

Policy ENV2: Green Infrastructure

Development proposals will be supported where they are designed to respect the natural environment of Murton Parish and do not cause harm to its integrity and longevity. Development proposals should take particular account of the following elements of the natural environment:

- Local hedgerows (as identified in Appendix E and shown in figure 2)
- Significant green spaces
- Community, wildlife, amenity space and other values are preserved or enhanced, and particular regard must be made in avoiding harmful impacts on hedgerows and trees.

Development proposals will not be supported where harm to biodiversity resulting from a development cannot be avoided through locating on an alternative site, adequately mitigated or, as a last result compensated for.

Policy ENV3: Historic Environment

Development proposals will only be supported that preserve or enhance the historic character of the Parish and setting of the historic village through high-quality, creative, site-specific design in line with the Murton Village Design Statement.

Particular regard must be to avoid impacts on key features of the village and their settings which are shown below and identified in Figure 4 (Annex 1). Collectively these must be preserved to maintain the Murton village conservation area.

- (i) The following buildings are Grade II listed:
- The Church of St James and churchyard, ca 1200
- Murton Hall, Late 18th century with 19th century additions
- The coach house to Murton Hall, Late 18th century
- The garden wall and gazebo to Murton Hall, Late 18th century
- (ii) The following are identified in the Murton Village Design Statement for their positive contribution to the historic character of the village. The VDS suggests that 'Development must also preserve or enhance [the following] buildings and their setting':

Red and Buff Cottages

Rose Farm

The Bay Horse
Fern View

The Old Smithy

Anvil Cottage Cherry Tree House (formerly

Prospect Farm Lornik House)

The Villa Pear Tree Farm House

Lilac Tree House and Cottage South View

Policy ENV4: Design

New development will only be supported where the design of the development, its landscaping and planting create an attractive, locally distinctive and well- functioning environment, with a sense of place appropriate to Murton Parish. The development must:

- Comprise creative, site-specific design solutions, responding to topography and other contextual features, and complementing the established character in terms of scale, massing, height, garden provision, and degree of set-back from the highway;
- Use high quality materials, to complement those used in the surroundings;
- Use permeable ground surface materials;
- Use sustainable and implement low carbon or carbon neutral techniques and materials; and
- A landscaped buffer zone must be provided to screen new development from any existing and adjacent housing and amenities.

Policy ENV5: Alterations and extensions

Alterations to buildings must take account of their architectural and building characteristics and use appropriate and authentic materials. Original features, such as chimney-stacks, must be retained. Reinstatement of missing historical features is encouraged and would be supported.

Extension to buildings will be supported where they are designed and landscaped to complement, and not over-dominate, the original building.

Where buildings are proposed for conversion to new uses, evidence of their former historic use should be retained, as part of the scheme.

Policy ENV6: Flood Risk Management

Development should not increase the risk of flooding and/or exacerbate existing drainage problems.

Development proposals must consider their impact on surface water management and, where appropriate, demonstrate that they have a surface water management plan, which shows that the risk of flooding both on and off site is minimised and managed. The management of surface water run-off from new development should incorporate sustainable drainage techniques and should be designed to deliver wildlife benefits, where possible.

Policy ENV7: Murton Park

Development proposals at Murton Park (as identified in figure 5) will be supported where:

- They maintain and / or complement the existing educational use of the site;
 and
- They are compatible with relevant Green Belt policy.

Policy EMP1: Employment

New commercial and industrial development will only be supported in the following locations and where they help the rural economy:

- The established industrial estate (Figure 6)
- Urban brownfield sites
- Reuse of existing agricultural buildings

They should also seek to address impacts from traffic congestion and highway safety, neighbouring residential amenity, and not unduly impact on neighbouring businesses.

Where appropriate, development will also be subject to Green Belt policy.

Policy HAC1: Housing Development

Housing development will only be supported in the following locations:

- Redevelopment of housing within the built-up area of the village;
- Change of use of former agricultural buildings;
- Urban brownfield locations as part of a mixed-use scheme.

This is subject to:

- Causing no significant adverse impact on traffic congestion and safety;
- Causing no significant adverse impact on the amenities of nearby residents;
- Being an appropriate use within the Green Belt; and
- Not compromising rural employment or operations of local farms and agricultural businesses

Policy HAC2: Houses in Multiple Occupation

Within the part of Murton parish covered by the Article 4 Direction, proposals for a change of use to a house in multiple occupation will only be supported where:

- The proposal would not result in a contravention of the threshold 'tipping points' set out in the CYC Article 4 Direction;
- The proposal would not cause harm the character and appearance of the building, adjacent buildings or the local landscape;
- The design, layout and intensity of use of the building would not have an unacceptable impact on neighbouring residential amenities;
- Internal and external amenity space, refuse storage and car and bicycle
 parking is provided at an appropriate quantity and is of a high standard and so
 as not to cause unacceptable harm to the visual amenity of the locality of the
 property concerned; and
- The proposal would not cause unacceptable highway problems;

Applications for change of use from a HMO to a conventional dwelling house would be encouraged.

Policy HAC3: Community Facilities

The Parish Council will work with the City of York Council to help in the development of existing community facilities providing that the community value of the facilities is retained or enhanced. New community facilities will be supported, subject to:

- Causing no significant adverse impact on traffic congestion and safety; and
- Causing no significant adverse impact on the amenities of nearby residents.

Policy TRA1: Traffic and Movement

New developments must not have any significant detrimental impact on traffic safety and congestion on rural lanes in Murton Parish. This includes impacts on the following, existing pressure points:

- Murton Way;
- Murton Lane; and

Moor Lane and Bad Bargain Lane.

Where highway upgrades are proposed as part of development to address capacity or safety issues, and the development will cause significant harm to the Parish and in particular to the rural and historic character of the village and its setting, any harm should as far as possible be mitigated. If development cannot be mitigated, it should be resisted.

Policy DC1: Developer Contributions

The Parish Council will prioritise the use of financial contributions, Section 106 or Community Infrastructure Levy funds to mitigate negative impacts due to development in the Parish, or adjacent to the Parish, and to improve and enhance community facilities.

Appendix 2: SEA Pre-Submission Consultation report

Murton

Neighbourhood



Strategic
Environmental
Assessment

Screening Report

(Regulation 14)

April 2021

Plan



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1. Introduction

- 1.1 Strategic Environmental Assessment (SEA) is a systematic and comprehensive process for evaluating the environmental effects of a plan or programme in order to ensure that environmental implications are taken into account before any decisions are made. The Murton Parish Neighbourhood Plan (MPNP) SEA has been prepared in line with the procedures prescribed by the Environmental Assessment of Plans and Programmes Regulations 2004 (the SEA Regulations) which transpose into national law the EU Strategic Environmental Assessment (SEA) Directive¹
- 1.2 Under this Directive, Neighbourhood Plans may require SEA but this is very much dependent upon the content of the plan. For plans that 'determine the use of small areas at local level' or are 'minor modifications' to existing plans, the Directive only requires SEA where they are likely to have significant environmental effects. The expressions 'small area' and 'local level' are not defined in the Directive and must be interpreted in relation to the nature and scope of a particular plan. Screening is needed to determine whether such plans are likely to have significant environmental effects.
- 1.3 Annex II of the Directive lists criteria for determining the likely significance of the environmental effects of plans and to be used in a screening exercise. The findings of the exercise must be subject to consultation with Historic England, the Environment Agency and Natural England. The results of the screening process must be detailed in a Screening Statement, made available to the public.
- 1.4 This Screening Report is an assessment as to whether the Draft Murton Parish Neighbourhood Plan, requires a Strategic Environmental Assessment in accordance with the Directive.
- 1.5 A Neighbourhood Plan may also require a Habitats Regulations Assessment (HRA) in accordance with Articles 6(3) and (4) of the EU Habitats Directive and with Regulation 61 of the Conservation of Habitats and Species Regulations 2017 (as amended). A HRA is required when it is deemed likely that there will be significant adverse effects on Designated European Sites (Natura 2000²) as a result of the implementation of a plan/project. Sites within 15km of the MPNP area boundary, together with any additional downstream sites that may be hydrologically linked to the plan's zone of influence are included and considered to be a suitably precautionary starting point for

¹ Directive 2001/42/EC on the assessment of the effects of certain plans and programmes on the environment

² **Natura 2000** is a network of nature protection areas in the territory of the European Union. It is made up of Special Areas of Conservation and Special Protection Areas designated respectively under the Habitats Directive and Birds Directive. The network includes both terrestrial and Marine Protected Areas.

- the assessment of the plan. This is consistent with the draft HRA prepared for the emerging City of York (CYC) Local Plan.
- 1.6 Within the Murton Parish there no Nationally Significant Nature Conservation sites but four have been considered as Sites of Importance to Nature Conservation (SINC) (Annex 1).³.
- 1.7 The MPNP sets out clear policies to protect the countryside, Local Green Spaces, ecology and biodiversity as well as woods, hedges and hedgerows, ditches and grass field margins within the Parish. There are no sites allocated for development.
- 1.8 Where it is relevant to the MPNP policies, issues impacting on the following are considered:
 - historic environment and landscape (including listed buildings and scheduled monuments)
 - population and community including health and wellbeing
 - local facilities,
 - transportation (including cycling walking, PRoW), and
 - employment.

 $^{^{\}rm 3}$ Murton Parish Neighbourhood Plan. Appendix D. Hedgerows and Fields, p5

2. Legislative Background

The SEA Directive was transposed into English law by the Environmental Assessment of Plans and Programmes Regulations 2004 (SEA Regulations)⁴.

- 1.9 The Planning and Compulsory Purchase Act 2004 requires local authorities to produce Sustainability Appraisals (SAs) for all Development Plan Documents in order to meet the requirement of the SEA Directive and it is considered best practice to incorporate the requirements of this Directive into a Sustainability Appraisal (National Planning Policy Framework (NPPF), paragraphs 165-7). As a neighbourhood plan is not a Development Plan Document, it does not legally require a Sustainability Appraisal. However, there are instances where a SEA would need to be undertaken in order to meet the requirements of the SEA Regulations.
- 1.10 Consequently, to establish whether this Neighbourhood Plan might give rise to significant environmental effects, it is necessary to screen the Plan.

⁴ Detailed guidance on these regulations can be found in the Government publication, *A Practical Guide to the Strategic Environmental Assessment Directive* (ODPM 2005).

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3. Murton Parish Neighbourhood Plan

Murton Parish Neighbourhood Plan (MPNP) area was designated on July 23rd 2015. A map showing the area that is subject to the SEA screening process is shown below. The designated area specified in the MPNP consists of the whole of the Parish area.

The purpose of the MPNP is to provide a set of statutory planning policies to guide development within the Parish over the period to 2033 and has been prepared by the Murton Parish Neighbourhood Plan Working Party on behalf of the qualifying body, Murton Parish Council.

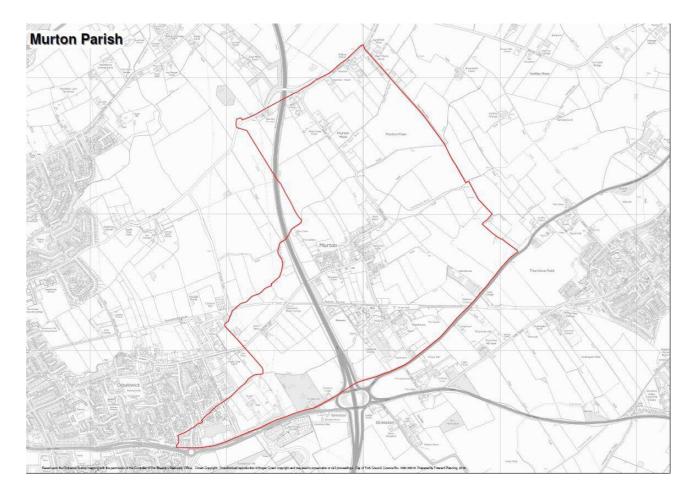


Figure SEA1 Murton Parish Neighbourhood Plan: Designated area agreed by the City of York Council, July 25th 2015.

- 3.1 The aim of the Plan is to influence change in Murton Parish, not to prevent it. By working with residents and other local stakeholders, future developments will be welcomed but need to be sympathetic and protect the historic character and rural environment of the area.
- 3.2 The Neighbourhood Plan sets out a clear direction for the Parish that has been developed by the people and businesses and other interested organisations in the area.

The aims of the Murton Neighbourhood Plan are to:

- 1. ensure that the Parish is a sustainable settlement, offering a balanced mix of uses, including a range of employment and community facilities.
- 2. maintain Murton's distinctive character as a rural settlement on the edge of York.
- 3. allow Murton to adapt to meet current and future needs.
- 4. ensure that any new development has a strong sense of place, creating safe, convenient and sustainable environments.
- 3.3 In order to deliver these aims, the Plan sets out a number of Parish-wide policies. These indicate how new development proposals will be assessed in order to ensure that the development is sustainable and does not have a detrimental impact upon the Parish. Policies also provide protection to important environments and natural assets, including Local Green Spaces, as well as supporting the provision of community infrastructure.

It is a requirement of the Localism Act 2011 that neighbourhood plans must be in general conformity with the strategic policies of the Local Plan. Murton lies within the City of York and must therefore be in general conformity with the emerging City of York Local Plan Screening Process.

4. The Screening Process

- 4.1 It is the purpose of this report to assess whether the policies in the MPNP are likely to have 'significant environmental effects'. This screening assessment has been undertaken in two parts:
 - i) Assessment as to whether the Neighbourhood Plan requires SEA in accordance with the flow chart set out below.
 - ii) Consideration as to whether the Neighbourhood Plan is likely to have a significant effect on the environment, using criteria set out in Schedule 1 of the EU SEA Directive and the Environmental Assessment of Plans and Programme Regulations 2004.
- 4.2 Government guidance, as set out in 'A Practical Guide to the Strategic Environmental Assessment Directive', identifies the following approach to be taken in determining whether a SEA is required:
- 4.3 **SEA Directive Criteria for Application to Plans and Programmes**(Figure SEA 2 is intended as a guide to the criteria for application of the Directive to plans and programmes (PPs). It has no legal status.)

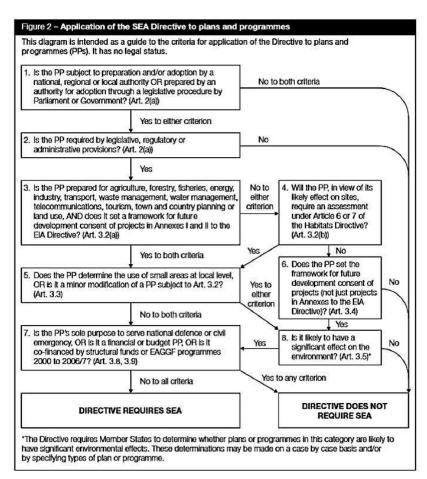


Figure SEA2 Application of the SEA Directive to plans and programmes

4.4 The process in Figure SEA2 has been followed and the findings are set out in the table below:

 Table 1: Establishing the Need for Strategic Environmental Assessment

| Criteria | Y/N | Reason |
|--|-----|--|
| 1. Is the plan or programme (PP) subject to preparation and/or adoption by a national, regional or local authority OR prepared by an authority for adoption through a legislative procedure by Parliament or Government? (Art. 2(a)) | Y | Neighbourhood plans may be prepared under the provisions of the Town and Country Planning Act 1990, as amended by the Localism Act 2011. They are drawn up by a qualifying body, which, in the case of Murton Parish Neighbourhood Plan is Murton Parish Council. It is subject to examination and referendum. If the Plan receives 50% or more 'Yes' votes at referendum, it will be 'made' by the local planning authority (City of York Council). |
| 2. Is the PP required by legislative, regulatory or administrative provisions? (Art. 2(a)) | N | The preparation of a neighbourhood plan is optional. However, once 'made', it will form part of the statutory Local Plan for the area and will be used in the determination of planning applications. It is therefore considered necessary to answer the following questions to determine further if a SEA is required. |
| 3. Is the Plan prepared for agriculture, forestry, fisheries, energy, industry, transport, waste management, water management, telecommunications, tourism, town and country planning or land use, AND does it set a framework for future development consent of projects in Annexes I and II to the Environmental Impact Assessment (EIA) Directive? (Article3.2 (a)) | Y | This Neighbourhood Plan has been prepared for Town and Country Planning and land use and sets out a framework for future development in Murton Parish. Once 'made', it will form part of the statutory development plan and will be used when making decisions on planning applications that could include development that may fall under Annexes I and II of the EIA directive. |
| 4. Will the PP, in view of its likely effects on sites, require an assessment for future development under Article 6 or 7 of the | N | Local European Designated Sites have been identified using data from Natural England. Site name Designation Closest Distance (approx. km) |

| Criteria | Y/N | | Rea | ason |
|---|-----|---|--|--|
| Habitats Directive? | | Strensall | SAC | 4.3 km |
| (Article 3.2(b)) | | Common | | |
| | | | | |
| | | River | SAC | 3.8km |
| | | Derwent Lower | CAC CDA | 8.5km |
| | | Derwent | SAC, SPA, Ramsar | O.SKIII |
| | | Valley | Namsai | |
| | | Humber | SAC, SPA, | Approximately |
| | | Estuary | Ramsar | 30km downstream |
| | | | | via River Ouse |
| | | European I does not a forms of de introduce I any direct unlikely the effect upor Furthermo protect and supports th designation Additionall Neighbour identifies t likely signifi as a result it is not need stage of th Assessmen preparatio Report give | Designation llocate sites evelopmen Limits to De connectivit at it will have any Europere, the Plar denhance to Green y, the Murthood Plan Hat no individual to cessary to cessa | the environment and ft Local Plan Belt within the Parish. ton Parish HRA screening report vidual or cumulative erse) effects will arise. The conclusion is that continue to the next ess, an Appropriate f the MPNP IP HRA Screening details |
| 5. Does the PP | Y | _ | | Plan determines the |
| determine the use of | | | | ne neighbourhood |
| small areas at local | | | • | designates a few small |
| level OR is it a minor modification of a PP | | | | Green Spaces. The |
| | | | | broader spatial the emerging City of |
| subject to Article 3.2? (Article 3.3) | | | | the emerging City of Ift Local Plan |
| 6. Does the PP set the | Y | | | art of the emerging |
| framework for future | | | | and will be used in the |
| development consent | | | | ng applications and so |
| of projects (not just | | | • | or future developments |
| projects in annexes to | | | | s to provide |
| the EIA Directive)? | | | | akers with a clear |
| (Article 3.4) | | | | eact to a development |
| | | | | or example, that local |
| | | character i | s protected | l, for example ENV2 |
| | | Green Infra | astructure, | ENV4 Historic |

| Criteria | Y/N | Reason |
|--|-----|---|
| | | Environment ENV6 Alterations and Extensions. These provide a framework to consider planning applications for housing related development. |
| 7. Is the PP's sole purpose to serve the national defence or civil emergency, OR is it a financial or budget PP, OR is it co-financed by structural funds or EAGGF programmes 2000 to 2006/7? (Article 3.8, 3.9) | N | MPNP does not have a sole purpose that falls within any of these categories. |
| 8. Is it likely to have a significant effect on the environment? (Article 3.5) | N | It is not considered likely that the proposals in the MPNP will have a significant adverse effect on the environment. The vast majority of the Parish is in the draft Green Belt (the final boundaries of which will be set through the emerging City of York Local Plan) and this severely constrains development. This designation (which the Plan supports) is intended to protect the open rural character of the landscape from development that is harmful to Green Belt, wherein openness is a key characteristic. There are no sites of Ancient Monuments, or national archaeological and geological interest within MPNP area. There are 4 Listed Buildings which lie within the Conservation Area (Sections 4.6 and 6.4, MNCP). These are recognised in the Plan and measures have been included to protect these structures and their setting and where possible, enhance them. The plan seeks to protect Green Infrastructure, including through designation of local green space and ensure that the mitigation hierarchy is used should development have a potentially harmful impact. The MPNP does not allocate housing; does not amend or introduce Limits to Development. An individual SEA screening assessment of the MPNP is included (Section 5). |

5. Screening Assessment

- 5.1 The results of the preceding assessment process could indicate that, depending upon the content of a neighbourhood plan, a Strategic Environmental Assessment may be required. For this reason, neighbourhood plans should be assessed individually in order to determine their likely significant effects on the environment.
- 5.2 The criteria for determining the likely significant effects referred to in Article 3 (5) of Directive 2001/42/EC are set out in Annex II of the SEA Directive and Schedule 1 of the Regulations. The proposals within individual neighbourhood plans will need to be assessed against these criteria:
 - i) The characteristics of plans and programmes having regard, in particular, to:
 - the degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources
 - the degree to which the plan or programme influences other plans and programmes including those in a hierarchy
 - the relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting sustainable development
 - environmental problems relevant to the plan or programme
 - the relevance of the plan or programme for the implementation of Community legislation on the environment (e.g. plans and programmes linked to wastemanagement or water protection)
 - ii) Characteristics of the effects and of the area likely to be affected having regard, in particular, to:
 - the probability, duration, frequency and reversibility of the effects
 - the cumulative nature of the effects
 - the trans-boundary nature of the effects
 - the risks to human health or the environment
 - the magnitude and spatial extent of the effects
 - the value and vulnerability of the area likely to be affected due to:

| special national characteristics or cultural heritage |
|--|
| exceeded environmental quality standards or limit values |
| intensive landuse |
| the effects on areas or landscapes which have a recognised |
| national, community or international protection status |

5.3 The policies set out in the MPNP have been used to undertake this screening assessment. If the conclusion of the screening exercise is that a SEA is not required,

any major changes to the existing policies or the introduction of new ones should be subject to a further screening assessment to ensure that significant effects are not likely.

5.4 The table below sets out the assessment of policies in the MPNP in relation to the criteria outlined earlier.

Table 2: Assessment of the Likelihood of Significant Effects on the Environment

Colour Key to the Screening Assessment:

No likely significant environment effect (NLSE)

Likely significant environmental effect (LSE)

Uncertain whether it is NSLE or LSE

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|---|-----------------------|--|
| The degree to which the plan or programme sets a framework for projects and other activities, either with regard to the location, nature, size and operating conditions or by allocating resources. | NLSE | The MPNP supports, and is in general conformity with, the implementation of the emerging City of York Local Plan It sets a local policy framework for development proposals that the community and stakeholders consider are important to the sustainable development of the Parish and on which the Plan can have the greatest impact. The plan does not seek to allocate sites for development but does include shaping policies to influence how development will be brought forward. In particular, there will be positive influence for local green infrastructure and protection |
| The degree to which the plan or programme influences other plans and programmes including those in a hierarchy. | NLSE | for the historic environment and design. The MPNP is in conformity with the York Draft Local Plan. It therefore supports the implementation of higher tier policies at the neighbourhood level and, as such, is not considered to have a significant influence on other plans and programmes. |
| The relevance of the plan or programme for the integration of environmental considerations in particular with a view to promoting | NLSE | The MPNP contributes to the achievement of sustainable development at the neighbourhood level. The policies set out in this Plan protect assets of local environmental value and provide locally distinct planning policies to protect them. |

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|---|-----------------------|--|
| sustainable development. | | The likelihood of significant effects on the environment is, therefore, minimized. |
| Environmental problems relevant to the plan or programme. | NLSE | There are no significant environmental problems within the Parish to address. However, there are some environmental impacts that the Plan includes measures to address. These are notably in relation to protecting important Local Green spaces as well as conserving nature conservation sites and heritage assets (designated and non-designated). Policies ENV1: Local Green Space and ENV2: Green infrastructure seek to protect these areas as green space. Given that the Plan does not allocate land for housing or other forms of development; does not amend or introduce defined Limits to Development and has proposed a suite of policies to protect and where possible enhance the built and natural environment, it is likely to have a positive but not significant effect ,and unlikely to have a significant adverse impact, on the environment. |
| The relevance of the plan or programme for the implementation of Community legislation on the environment (e.g. plans and programmes linked to waste management or water protection). | NLSE | The MPNP is in conformity with higher-level plans that comprise the emerging City of York Local Plan. This has been developed with regard to European Community legislation on the environment. |
| The probability, duration, frequency and reversibility of the effects. | NLSE | It is considered that the policies in relation to the natural environment and heritage assets (designated and non-designated) will, in conjunction with the emerging City of York Local Plan, have a positive environmental effect. The vast majority of the Parish is within the proposed Green Belt. The amount of land available for windfall development is restricted to small-scale development such as the redevelopment use of existing buildings compatible with Green belt policy at local and national levels. The Plan does not allocate land for housing or other forms of development; does not |

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|---|-----------------------|--|
| | | amend or introduce defined Limits to Development and has proposed a suite of policies and provisions to protect and where possible enhance the built and natural environment. Examples of policies that help are ENV1 Local Green Space, ENV2 Green Infrastructure, ENV4 Historic Environment, ENV5 Design and Sustainability |
| The cumulative nature of the effects. | NLSE | The cumulative effects of the Plan's policies, as well as those of the emerging City of York Local Plan, are likely to be positive, but not significant. The Plan does not allocate land for housing or other forms of development but helps to shape development should it be proposed. Further, it does not amend or introduce defined Limits to Development and has proposed a suite of policies and provisions to protect, and where possible enhance, the built and natural environment. It is therefore considered that the plan is likely to have a positive impact and unlikely to have a significant adverse effects. |
| The trans-boundary nature of the effects. | NLSE | The policies in the MPCP relate to land uses within the Parish. It is unlikely that the policies set out will have trans-boundary effects due to the nature of their content being specific to Murton Parish. Moreover, Policy ENV4 Historic Environment seeks to conserve the historic setting of the village. This is likely to have a wider positive impact on the character and history of York as this supports CYC evidence base wherein the village is surrounded by an area of historic character and setting pertaining to retaining the rural character of the city .The policies in the MPNP are therefore likely to have a positive impact and unlikely to have significant adverse environmental impacts on neighbouring areas. |

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|---|-----------------------|---|
| The risks to human health or the environment (e.g. due to accidents). | NLSE | The plan aims to shape development should it come forward and positively affect stakeholders through policies to conserve and enhance the environment. No significant risks to human health or the environment as a result of the Plan's policies have been identified. The Plan is likely to improve human health by improving access to green spaces and the countryside , as outlined in <i>Policies ENV1 Local Green Space and ENV2 Green Infrastructure</i> having a positive effect. |
| The magnitude and spatial extent of the effects (geographical area and size of the population likely to be affected). | NLSE | Data (Section 4 in the MPCP and its Appendix C indicate that when compared to other areas in York and in the country as a whole there is little deprivation in the MPNP area. One indicator is health where 86.5% in the village and 93.3% of the modern housing on the southern periphery categorize themselves as healthy compared to 83.9% and 81.1% in York and the UK, respectively. Another indicator is housing where there is only one dwelling of the 258 in the Parish classified in Band A for Council Tax. Policy ENV4 Historic Environment seeks to conserve the historic setting of the village. This is likely to have a wider positive impact on the character and history of York as this supports CYC evidence base wherein the village is surrounded by an area of historic character and setting pertaining to retaining the rural character of the city. Overall, potential environmental impacts from the MPNP are likely to be minimal and limited to the Plan area. |
| The value and vulnerability of the area likely to be affected due to: • special natural characteristics or | NLSE | The Neighbourhood Plan area is generally rural in character with one Site of Importance to Nature Conservation (SINC) being considered. Policies in the plan relating to Local Green |

 $^{^{5}}$ TP1: Green Belt Topic Paper (2018) City of York Council: Approach to Defining York's Green Belt

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|--|-----------------------|--|
| cultural heritage • exceeded environmental quality standards or limit values • intensive land use • the effects on areas or landscapes which have a recognised national, Community or International protection status | | Space (ENV1) and Green Infrastructure (ENV2) help to support these aspects in the Parish. Further, the Habitats Regulations Assessment screening report completed for this plan has concluded that there are no likely significant effects as a result of the plan. It is therefore not anticipated that the plan will have a significant effect on the environment. Murton has a Conservation Area in the village with 4 Grade II listed buildings. It also has an array of unlisted but architecturally interesting buildings that make a positive contribution to the Conservation Area. The MPCP is unlikely to adversely affect the value and vulnerability of the area in relation to its natural or cultural heritage. The plan aims to enhance the natural and cultural assets of the area through the support it provides for the natural and built environment in Policies ENV4 Historic Environment, ENV5 Design and Sustainability and ENV6 Alterations and Extensions. Listed buildings and Conservation Areas are already protected through national legislation but other buildings identified as important, as well as the Parish as a whole, will be supported by the policies. It is therefore considered that the plan may have an overall positive effect but will not have significant effects as a result of these policies. The Parish as a whole with its large expanse of Green Belt contributes to the setting of York in the rural landscape, contributing to Green Belt purposes set out in NPPF, and should be retained. Given the plan does not allocate sites but aims to shape development should it come forward, this will have a positive effect on retaining this landscape setting. |
| | | allocate sites for development, impacts of |

| Criteria for determining the likely significance of effects | Environmental effect? | Justification for Screening Assessment |
|---|-----------------------|---|
| | | windfall development on any vulnerabilities are likely to be minimized through application of the MPCP policies and provisions together with associated policies in the emerging City of York Local Plan. It is not considered that the scale and type of housing windfall development that will come forward will be significant. In addition, the emerging Local Plan conserves areas of historic character and setting as part of the spatial strategy for locating development. |

6. Consultation

Consultation is an important part of SEA to ensure that the process is robust and supports the plan development process. The SEA Regulations require that: "When deciding on the scope and level of detail of the information that must be included in the report, the responsible authority shall consult the consultation bodies".

In England, the consultation bodies are the Environment Agency, Historic England and Natural England. Neighbouring authorities e.g. East Riding of Yorkshire Council and North Yorkshire County Council and other stakeholders may also be included in this process.

- 6.1 The responses received through consultation and how issues raised have been addressed will be taken into account in producing the Murton Parish Neighbourhood Plan SEA
- 6.2 Neighbourhood planning documents out to consultation may be viewed via CYC Neighbourhood Plan webpage:
 www.york.gov.uk/neighbourhoodplanning
 and on the_Parish's website:
 www.murtonneighbourhoodplan.org.uk
- 6.3 Your comments on this work may be submitted via email to:
 consultation@murtonneighbourhoodplan.org.uk

7. Conclusion

7.1 On the basis of the SEA Screening Assessment set out in the Table 2 above, the conclusion is that the Murton Parish Neighbourhood Plan is unlikely to have any significant effects in relation to any of the criteria set out in Schedule 1 of the SEA Regulations and therefore does not need to be subject to full SEA.

7.2 The main reasons for this conclusion are:

- Whilst the Murton Parish Neighbourhood Plan is consistent with the policies in the emerging City of York Local Plan, neighbourhood plans are a lower tier plan in the hierarchy of planning documents for the area and therefore have limited influence on other plans or programmes.
- The Plan is concerned with development at the neighbourhood level. Its impacts are therefore unlikely to be strategic
- The Plan does not allocate land for housing or other forms of development and does not amend or introduce defined Limits to Development
- Through its policies, the Murton Parish Neighbourhood Plan seeks to avoid or minimise negative environmental effects and has proposed sustainable policies and provisions to conserve and where possible enhance the built and natural environment, whilst catering for the needs of existing and future resident groups and businesses

Annex 1 Possible Sites of Importance for Nature Conservation (SINC) in Murton Parish

No Sites of Importance for Nature Conservation have been assigned. However, four sites have been suggested over the last 10 years by the City of York officers⁶



Figure SEA3 An aerial view of hedgerows in Murton village (for more information refer to the hedgerows listed in Appendix D of the Neighbourhood Plan).

Murton Meadow SINC Citation 2010

Site Code: 55

GR: 648529

Last Surveyed: 14 Aug 2008 Principal NVC community: MG1

Approx. Area: 0.9 Ha

This is a narrow strip field on old Ridge (Rigg) and Furrow to the east of Murton and is aligned NW-SE. The field is 3 ridges wide with 2 furrows with the NE hedge in the 3rd furrow whilst the SW hedge is on a ridge. The ridges are reasonably prominent suggesting limited ploughing. The field and ridges are bounded by tall, well structured but overgrown hedges. These hedges are dominated by Hawthorn and Blackthorn but also with some Ash, Apple, Crack willow and Elm.

 $^{^{\}rm 6}$ North Yorkshire SINC Surveys 2010 and 2020

The grassland appears to be relict MG5 grassland on ridges, particularly at the northern end of the field, with patches of fine leaved grass sward. Elsewhere the sward is becoming rank Arrhenatherum grassland with Deschampsia in the furrows.

Where MG5 is still extant, then the sward is moderately diverse with knapweed and birds foot trefoil locally abundant and great burnet frequent. Other sps such as Anthoxanthum and Meadow Vetchling are reasonably distributed throughout the grassland, though on a more occasional basis.

The site is currently unmanaged and is badly in need cutting and grazing.

Assessment:

The site scores 7/8 under guideline Gr4 for neutral grassland on the limited assessment so far undertaken and as such is proposed for designation pending further survey work.

Threats:

The main threat to the site is lack of management which, if allowed to continue, is likely to lead to further reduction in floristic diversity.

Designation:

The site was proposed for designation as a Site of Importance for Nature Conservation under Criteria Gr4 for sps rich neutral grassland pending further survey work in 2010.

Murton Moor Lane Ditch SINC Citation 2010

Site Code 259

Area 0.05 ha 111m length

Murton Moor Lane ditch, is a site of local interest. It is described as:

'Strip of old moderately species rich neutral grass between a ditch and the roadside hedge. Hedges are diverse. Rank Arrhenatherum grassland but with frequent Knapweed and filipendula. Lathyrus occasional and Birds Foot Trefoil rare. Patches of Phallaris. Adjacent hedges are of interest with abundant Dogwood and Field Maple.

Grimston Villa Fields SINC Citation 2010

Site Code 157

Area 3.90 ha
Faint Ridge (Rigg) and furrow with sps
poor grassland
Adders ongue Fern/Hairy Sedge, C.flacca, Yarrow
Also old orchard, ant hills, possibly GCNewts

Warner's Field SINC Citation 2020

This is a moderately species rich meadow adjacent to the old railway line. It is a relict grassland that has survived improvement because of the construction of the line isolating it from the rest of the field system. As such it also retains its old Ridge and Furrow system. It is bordered to the north by a small beck that forms the old parish boundary with Osbaldwick.

Species include Knapweed, Meadowsweet, Meadow Vetch, Hoary Plantain, Ribwort Plantain, Birds Foot Trefoil, Pignut, Meadow Woodrush, Meadow Buttercup and Creeping Buttercup.

Species highlighted are species used in identifying sites of wildlife interest. 8 are usually required to identify a proposed SINC site.

Additional surveys may well find more species of interest and this meadow would be worth further assessment.

Annex 2: The emerging City of York Local Plan proposed strategic site allocation

There are no strategic site allocations for Murton in the submitted City of York Local Plan. However, ST7, Land East of Metcalfe Lane⁷ (Figure SEA4) which is contiguous to the Parish, will have a considerable impact on the infrastructure of the Parish, particularly with an inevitable increase in traffic on the country lanes and on the Osbaldwick Link Road which leads to the main York to Hull (and Bridlington) road which already is overburdened with traffic, leading to unacceptable delays at the Grimston intersection with the A64. The consequences are discussed in Section 7 of the Murton Parish Neighbourhood Plan

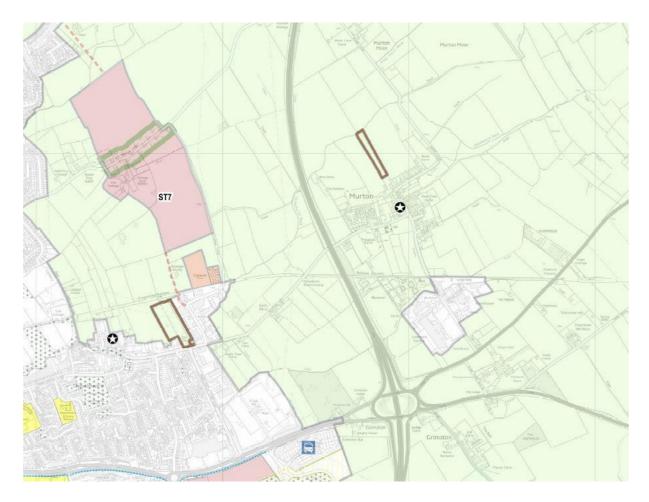


Figure SEA4: Emerging City of York Local Plan Site allocation ST7 Land east of Metcalfe Lane

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⁷ Policy SS9 City of York Local Plan Pre Publication Draft Regulation 18 Consultation pages 45-47 September 2017

Annex 3: Murton Conservation Area

Introduction and scope of Conservation Area

Murton Conservation Area was designated on 4th October 2005. It encompasses the older parts of the main village. Along Murton Way the boundary starts at Anvil Cottage and Prospect Farm on the south side and Fern View on the north side and runs to the junction of Murton Lane. Two fields either side of St James's Church and one field between Greenacres and Lieway are included. The boundary then runs north along Murton Lane from the adjoining field on the west side and from No1 Murton Lane on the east side to the junction of Moor Lane. At this junction the boundary runs east from South View to Rose Farm on the north side (though excludes Rose Villa to No.8 Moor Lane) of Moor Lane and from Murton Hall to the duck Pond on the south side. This description should be viewed in conjunction with the conservation area map.

History

Typically for such a small village, historical sources are limited though it is probable that in common with most settlements within the Vale of York that it originated in the Saxon and Viking periods, which preceded the Norman Conquest of 1066. If current academic thought is correct it is also likely that the basic linear form of the village was laid out shortly after the Conquest in the late 11th and 12th centuries AD. This layout is still evident today at the eastern side of Main Street where farmsteads and houses front the roadside with a line of 'garths' (private gardens or enclosures) behind. Murton Hall suggests a location for a manor house typically placed at one entrance to the village.

It is probable that the village has always been a small settlement. Existing field boundaries do not show the signs of a shrunken village; St James's Church has remained a simple chapel, maintaining the same scale from its construction in the 12th century. 19th century maps and trade directories show a very small settlement, predominately engaged in agriculture. A number of 'gentlemen' are described as living within the village, which explains two 19th century villas along Main Street; The Villa and Lime Tree House. It is probable that these larger houses were in some way connected with the training of race horses within the parish.

Important Buildings

The Church of St James's is listed Grade II*(sic) and dates from around 1200AD. Despite extensive repair work in the early 20th century the building has maintained its original form not undergoing the long phases of rebuilding typical of most parish churches. Murton Hall is listed Grade II and a fine example of a late 18th century farmstead complete with boundary wall and coach-house. Of the unlisted buildings within the village, Southview is a good

example of another 18th century farmhouse, whose plan form suggests earlier origins. Cherry Tree House, Lilac Tree House and The Villa are substantial houses displaying some status in their quality of design and materials. Murton Chapel is a simple 19th century Methodist chapel.

NOTE; Alas, we believe the church to be Grade II, not II* https://historicengland.org.uk/listing/the-list/list-entry/1149131

Character

The character of the conservation area is focused on Murton Lane where the typical village linear layout of two opposing building lines is found. Farmsteads and houses predominate with farm buildings and outbuildings found to the rear. At the eastern side a line of garths has been preserved. Development to the east and north of the area is located close to the road, either directly so or separated by small front gardens bounded by low walls and railings or hedgerows. At the western side, the building line is recessed from the roadside producing a more separate aspect, reflecting the non-agricultural, residential and at times higher status nature of development in this area.

Moving northeast the boundary follows part of the Moor Lane to pick up the boundary wall of Murton Hall, duck pond and Rose Farm. The boundary continues southeast to cover St James's Church, Fern View, Anvil Cottage and Prospect Farm. This group presents a strong traditional appearance equal to the centre of the village. This area also includes open fields either side and opposite of Murton Chapel. These fields help bring the open countryside into the heart of the village and to maintain its small-scale.

Apart from St James's Church, the chief building materials are local brick and slate or pantile roofs. Hedgerows and railings are important features. Trees are not a strong feature of the village though a few notable specimens are located within gardens to the west of Main Street.

The main elements of the character and appearance of the area are: -

- (1) A typical Vale of York village that is nonetheless individual and distinct and presents a traditional and rural character.
- (2) The quality of many of its historic buildings.
- (3) The small scale of the village and its close relationship with the surrounding countryside.
- (4) Shared characteristics of building materials, layout and scale.

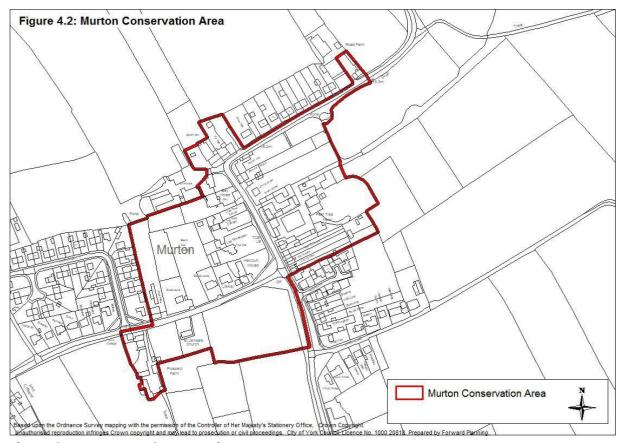


Figure SEA5: Murton Conservation Area

Annex 4: Murton Parish Neighbourhood Plan Policies

Source: Murton Parish Neighbourhood Plan (Pre-Submission version)

1. Murton Parish and the Proposed City of York Green Belt

Purpose of the policy

The policy seeks to protect the countryside in Murton and prevent it from sprawl or from merging into the main urban mass of York. In doing this, it also protects the rural setting and character of the historic village centre and encourages development in more sustainable locations.

MGB1 Proposed York Green Belt

The general extent of the York Green Belt within the Parish of Murton, is shown on the RSS Key Diagram. The Green Belt will be defined through the Local Plan process. This policy shall apply to land included within the Green Belt boundary that is defined under the adopted Local Plan.

Decisions on whether to treat land as falling within the Green Belt for development purposes in advance of the adoption of the Local Plan will be taken in accordance with the decisions made in the judgement for Wedgewood v City of York Council [2020] EWHC 780 (admin), taking into account the RSS general extent of the Green Belt, the draft Local Plan (April 2005), the emerging Local Plan and site specific features in deciding whether land should be regarded as Green Belt in advance of the adoption of the Local Plan.

Within the general extent of the Green Belt inappropriate development will not be supported except in very special circumstances. New buildings are regarded as inappropriate development and will not be supported other than in the circumstances identified in the National Planning Policy Framework.

Development proposals for the following uses will be supported provided that they preserve the openness of the general extent of the Green Belt and do not conflict with the purposes of including land in the Green Belt:

Minerals extraction;

Engineering Operations;

Local Transport Infrastructure that can demonstrate a requirement for a Green Belt location;

The re-use of buildings provided that the buildings are of permanent and substantial construction; and

Development brought forward under a Community Right to Build Order.

2. Murton's Green Infrastructure and Landscape

Purpose of the Policies

To protect and enhance Murton's rural environment and green spaces.

ENV1 Local Green Space

Local Green Spaces must remain as open space and their community value must be maintained or enhanced. These are:

The village pond, off Moor Lane;

The village green, Murton Way;

Allotments, Moor Lane;

The Copse, Moor Lane, and Moor Lane verge;

The Churchyard of St James's Church; and

The Grassed area, off Osbaldwick Link Road.

Development proposals that would result in the loss of, or have a significant adverse effect on, an identified Local Green Space or adjacent to one will not be supported.

ENV2 Green Infrastructure

Small size development proposals will only be supported if they meet all of the following:

- The open and green character of the Green Space is not compromised, and they provide facilities to support the community use of space; and
- Community, wildlife, amenity space or other values are preserved or enhanced, and particular regard must be made to avoiding harmful impacts on hedgerows and trees and Public Rights of Way.

Where harmful impacts on the environment cannot be avoided, they must be mitigated and, as a last resort, must be compensated.

ENV3 Edges of the village

Development which harms the character and approach to the village of Murton will not be supported. Care must be taken to keep the fields, where not cultivated, in good order.

3. Heritage, Character and Sustainable Design

Purpose of the Policies

To ensure that development is well-designed, sustainable, and contributes to the distinctive character of Murton Parish, complementing the historic and rural character.

ENV4 Historic Environment

Development proposals will only be supported that preserve or enhance the historic character of the Parish and setting of the historic village through high-quality, creative, site-specific design, in line with the Murton Village Design Statement. Particular regard must be to avoid impacts on key features of the village and their settings which are shown below.

Collectively these must be preserved to maintain the Murton village conservation area. The following buildings are Grade II listed:

- The Church of St James and churchyard, ca 1200
- Murton Hall, Late 18th century with 19th century additions
- The coach house to Murton Hall, Late 18th century
- The garden wall and gazebo to Murton Hall, Late 18th century

The following are designated Local Green Spaces within the Conservation area:

- The village pond
- The village green
- Grass verges
- The churchyard

The following are designated in the Murton Village Design Statement. The statement suggests that 'Development must also preserve or enhance [the following] buildings and their setting. These are:

- Red and Buff Cottages
- Anvil Cottage and the several buildings in Prospect Farm
- Fern View
- Rose Farm
- The Villa
- Lilac Tree House
- Jasmine Cottage

- The Bay Horse
- The Old Smithy
- Cherry Tree House (formerly Lornik House)
- Pear Tree Farm House
- South View

ENV5 Design and Sustainability

New development will only be supported where the design of the development, its landscaping and planting create an attractive, locally distinctive and well-functioning environment, with a sense of place appropriate to Murton Parish. The development must:

- Comprise creative, site-specific design solutions, responding to topography and other contextual features, and complementing the established character in terms of scale, massing, height, garden provision, and degree of set-back from streets;
- Use high quality materials, to complement those used in the surroundings;
- Use permeable ground surface materials;
- Use sustainable and implement low carbon or carbon neutral techniques and materials.

In addition, any larger scale developments should not compromise rural employment or operations of local farms and agricultural businesses.

ENV6 Alterations and Extensions

Alterations to historic buildings must take account of the architectural and building characteristics and utilise appropriate, authentic materials. Original features, such as chimney-stacks, must be retained. Reinstatement of missing historical features is encouraged and would be supported.

Extensions to historic buildings will be supported where they are designed and landscaped to complement the original building, and do not dominate the original building.

Where buildings are proposed for conversion to new uses, evidence of their former historic use where possible should be retained as part of the scheme.

4. Employment

Purpose of the policies

To create a sustainable settlement with a balanced mix of uses, including employment opportunities.

EMP1: Employment

New commercial and industrial developments will only be supported in the following locations where they help the rural economy:

- The established industrial estate
- Urban brownfield sites
- Reuse of use of existing agricultural buildings.

This is subject to:

- Causing no significant adverse impact on traffic congestion and safety;
- Causing no significant adverse impact on the amenities of nearby residents, and are an appropriate use within the Green Belt.
- Not compromising rural development or operations of local farms and agricultural businesses

For a new-build development, a landscaped buffer zone must be provided to screen the development from any existing and adjacent housing and amenities.

EMP2: Broadband Internet

New development must incorporate superfast-speed Internet connectivity where technically viable. This must be provided before the first occupation of development permitted.

5. Housing and Community

Purpose of the policies

To enable housing development to meet local needs and to ensure that the Parish is served by local community facilities.

HAC1 Housing development

Housing development will only be supported in the following locations:

- Redevelopment of housing within the built-up area of the village;
- Change of use of former agricultural buildings;
- Urban brownfield locations as part of a mixed-use scheme.

This is subject to:

- Causing no significant adverse impact on traffic congestion and safety;
- Causing no significant adverse impact on the amenities of nearby residents;
- Being an appropriate use within the Green Belt; and
- Not compromising rural employment or operations of local farms and agricultural businesses.

HAC2 Houses in Multiple Occupation

Change of use to a house in multiple occupation (HMO) will only be supported where:

- The proposal would not harm the character and appearance of the building, adjacent buildings or the local landscape context. This is subject to the design, layout and intensity of use of the building not having an unacceptable impact on neighbouring residential amenities;
- Internal and external amenity space, refuse storage and car and bicycle parking is provided at an appropriate quantity and is of a high standard so as not to harm visual amenity;
- The proposal would not cause unacceptable highway problems; and
- The proposal would not result in a contravention of the threshold 'tipping points' set out in the CYC Article 4 Direction.

Applications for change of use from HMO back to dwelling house would be encouraged.

HAC3: Community Facilities

The Parish Council will work with the City of York Council to help in the development of existing community facilities providing that the community value of the facility is maintained or enhanced. New community facilities will be supported, subject to:

- Causing no significant adverse impact on traffic congestion and safety;
- Causing no significant adverse impact on the amenities of nearby residents.

6. Transport and Movement

Purpose of the policy

To ensure that new development is supported by sustainable transport options and takes account of safety, road capacity and the impact of transport infrastructure on local character.

TRA1: Traffic and Movement

New developments must not have any significant detrimental impact on traffic safety and congestion on rural lanes in Murton. This includes impacts on the following, existing pressure points:

- Murton Way;
- Murton Lane; and
- Moor Lane and Bad Bargain Lane.

Where highway upgrades are proposed as part of development to address capacity or safety issues, and the development caused significant harm to the Parish and in particular to the rural and historic character of the village and its setting, any harm should as far as possible be mitigated. If development cannot be mitigated it should be resisted.

Community Actions

The focus of our consultations was on 'planning', the core rationale for a Neighbourhood Plan. However, discussions with residents and the responses written in the questionnaires highlighted some issues that extend beyond this remit. These are nevertheless very important to the everyday lives of residents in the Parish and so we include them here.

a) Traffic Through the Parish

Purpose of the policies

To reinforce and take further steps to ensure safer roads in the Parish

CA 1 Traffic Calming

The Parish Council will work with the Highways Authority and other relevant authorities to give active consideration to traffic speed calming through the Parish. Any forms of traffic control should be in character with the local environment.

CA 2 Safer Routes for Cyclists and Pedestrians

Opportunities will be sought to create improved and safer routes for cyclists and pedestrians.

CA3 Parking

The Parish Council should initiate a discussion with the residents and businesses on viable ways to reduce the parking of cars in the roadway and on grass verges.

b) Enhancing Parish Ambience

Purpose of the policies

To enhance the work already done to make the Parish a pleasant place in which to live and work.

CA4 Anti-social behaviour

The Parish Council should continue its programme, in collaboration with the City of York Council:

to reduce the litter left by fly-tipping, and

to work with landlords to improve the results of poor behaviour by some residents.

CA5 Signage, Street Furniture, Lighting and Tidiness in the Parish

Where signage or street furniture is proposed it should seek to reflect local materials and features evident in the immediate surrounding area. Where lighting is proposed it should be designed to:

- Avoid intruding into areas where darkness is a characteristic of the Parish; and
- Minimise impacts on adjacent rural habitats and wildlife.

The Parish Council should enlarge its work on keeping the Parish tidy.

c) General Policies

Purpose of the policies

To address other concerns raised by residents and to safeguard/improve existing standards.

CA6 Public Rights of Way and Footpaths

Opportunities to secure improvements in the network of Public Rights of Way, other footpaths and cycleways should be encouraged.

CA7 Allotments

The Parish Council should ensure that the present provision is being used effectively and undertake a detailed survey of residents' wishes. If there is sufficient demand, they should work in collaboration with the City of York Council to provide more allotment space.

CA8 Communications with the Parish Council

The Parish Council will work with residents to improve communications through notice boards and the website.

CA9 Public Transport

Reducing reliance on cars requires an improved public transport system serving Murton village, and is particularly relevant if the age profile increases. The Parish Council, in collaboration with the City of York Council and other authorities and organisations, should keep this under review.

Developer Contributions

DC 1: Developer Contributions

The Parish Council will prioritise the use of financial contributions, Section 106 or Community Infrastructure Levy funds to mitigate negative impacts due to development in the Parish or adjacent to the Parish and to improve and enhance of community facilities